## THIS PRINT COVERS CALENDAR ITEM NO.: 10.3

# SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY

**DIVISION:** Sustainable Streets

## **BRIEF DESCRIPTION:**

Approving parking modifications associated with the Commuter Shuttle Pilot Program.

## **SUMMARY:**

- The SFMTA Board of Directors has authority to adopt changes to parking and traffic regulations.
- The SFMTA Board approved an 18-month pilot program to test a limited network of shared Muni and commuter shuttle stops through a permit system.
- To facilitate the pilot, temporary peak period AM and PM extensions to existing Muni bus zones are necessary at certain designated stops in order to accommodate a higher frequency of usage associated with sharing the Muni zones with commuter shuttles during peak times.
- Temporary commuter shuttle-only peak period white zones are necessary at locations with high Muni and high shuttle frequency where sharing existing Muni zones would impact Muni service.
- The SF Planning Department determined that the pilot project was exempt from environmental review pursuant to Title 14 of the California Code of Regulations Section 15306 as a Class 6 (Information Collection) categorical exemption.
- SFMTA has determined that the proposed stop modifications and establishment and modification of white zones are categorically exempt from environmental review pursuant to Title 14 of the California Code of Regulations Section 15301 Class 1(c)(9) (changes in the traffic and parking regulations where such changes do not establish a higher speed limit and/or result in more than a negligible increase in the use of the street) and/or Class 1(c)(13) (installation, modification and replacement of traffic signals, where no more than a negligible increase in the use of the street will result).

# **ENCLOSURES:**

1. SFMTAB Resolution

APPROVALS:	DATE
DIRECTOR	_11/20/14_
SECRETARY	_11/20/14_

ASSIGNED SFMTAB CALENDAR DATE: December 2, 2014

#### PAGE 2.

#### **PURPOSE**

Approve temporary parking modifications to support the Commuter Shuttle Pilot Program.

#### **GOAL**

This action supports the following SFMTA Strategic Plan Goal and Objectives:

- Goal 1: Create a safer transportation experience for everyone Objective 1.3: Improve the safety of the transportation system.
- Goal 3: Improve the environment and quality of life in San Francisco
  Objective 3.1 Reduce the Agency's and the transportation system's resource
  consumption, emissions, waste, and noise.

## **DESCRIPTION**

On January 21, 2014, the SFMTA Board of Directors approved a Commuter Shuttle Policy and Pilot Program, including a resolution amending Division II of the Transportation Code to authorize the Pilot. The Pilot aims to gather information for a permanent program which can address the following key transportation issues related to commuter shuttles:

- Delays in Muni service, which are most intense at stops where Muni service is very frequent
- Challenge of shuttle identification and ability to identify the right provider in response to problems
- Safety concerns, local congestion, and upstream Muni delays that result when vehicles are stopping in zones that are not conducive to sharing
- Clarity for enforcement personnel, providers, and the public about where shuttles are allowed to stop
- Responsibility to recover agency costs
- Lack of complete information about shuttle operations a challenge for communications and planning

The Pilot is intended to enable SFMTA to evaluate whether sharing Muni stops specifically selected to minimize impacts on Muni and other users, permit terms that establish standards for operations, and data-supported system management can minimize conflicts while supporting the beneficial commuter options that shuttles provide.

In February 2014, the SFMTA invited members of the commuter shuttle sector to propose the locations they wished to see included in the pilot network. At the same time, the SFMTA asked residents which locations they thought should or should not be included in the pilot network.

### PAGE 3.

Muni service planners and transit engineers reviewed the input and developed a pilot network that is a combination of:

- Zones requested by shuttle service providers
- Zones requested by residents
- Alternative zones within a few blocks of locations requested by shuttle service providers

The Pilot aims to use curb space efficiently by sharing existing Muni zones that can accommodate shuttle activity. The majority of the pilot network was established in advance of the August 1 pilot launch. To address remaining gaps, the SFMTA is proposing extension of one existing Muni zone to accommodate sharing with commuter shuttles. Staff also proposes the creation of one new permitted commuter shuttle-only loading zone. The separate permitted commuter shuttle-only loading zone is proposed in a location a where separate zone is needed to avoid impacts on Muni operations because there is both a high frequency of use by Muni, and by shuttle service providers.

Proposed changes A-B were presented at the duly noticed for the October 17, 2014 SFMTA engineering public hearing. These changes require SFMTA Board approval:

- A. ESTABLISH TOW-AWAY NO PARKING, PERMITTED COMMUTER SHUTTLE BUS ZONE, 6 AM TO 10 AM, MONDAY THROUGH FRIDAY San Jose Avenue, west side, from Dolores Street to 45 feet northerly (Restricts parking at two unregulated parking spaces during peak AM hours) PH 10/17/14, Requested by SFMTA.
- B. EXTEND BUS ZONE Townsend Street, south side, from 40 feet to 73 feet east of 3rd Street (extends zone by 33 feet, restricts parking at one metered parking space) PH 10/17/14 Requested by SFMTA.

Item A is proposed in order to alleviate commuter shuttle routing through residential streets in Noe Valley. Numerous residents communicated their support for this zone as an alternative to the current zone on San Jose at 29th Street. Additionally, residents on San Jose and 29th expressed support for this alternative, which locates the zone adjacent to a traffic island instead of a residential building.

Item B reflects changing access due to construction near 4th and Townsend. No public comments were made regarding item B.

## **ALTERNATIVES CONSIDERED**

Alternatives considered included:

- Not providing shuttle access in these locations, which exacerbate current travel patterns (Item A) and loading challenges (Item B).
- Providing shuttle access at other zones, which were not selected because of concerns about impact on Muni, and on other users.

#### **FUNDING IMPACT**

#### PAGE 4.

All costs associated with the Commuter Shuttle Pilot program are being recovered through the Designated Shuttle Stop Use Permit Fee.

# OTHER APPROVALS RECEIVED OR STILL REQUIRED

On January 9, 2014, the SFMTA, under the authority delegated by the Planning Department, determined that the Commuter Shuttle Policy and Pilot Program and Transportation Code amendments to implement an 18 month pilot program were exempt from environmental review pursuant to Title 14 of the California Code of Regulations Section 15306 as a Class 6 (Information Collection) categorical exemption. On January 9, 2014, the City Planning Department issued a concurrence with this determination. On April 1, 2014, the City Planning Department issued a Notice of Exemption, which was filed with the County Clerk on April 8, 2014.

On October 10, 2014, the SFMTA, under the authority delegated by the Planning Department, determined that the establishment of one peak period zone for permitted shuttle buses and the extension of one existing bus zone (Items A-B) are categorically exempt from environmental review pursuant to Title 14 of the California Code of Regulations Section 15301, Class 1(c)(9) (changes in traffic and parking regulations where such changes do not establish a higher speed limit and/or result in more than a negligible increase in the use of the street) and/or Class 1(c)(13) (installation, modification and replacement of traffic signals, where no more than a negligible increase in the use of the street will result).

The proposed action is the Approval Action as defined by San Francisco Administrative Code Chapter 31.

### RECOMMENDATION

Staff recommends that the SFMTA Board of Directors approve the proposed temporary parking modifications, to remain in effect for the duration of the Commuter Shuttle Pilot Program.

# SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY BOARD OF DIRECTORS

WHEREAS, The San Francisco Municipal Transportation Agency has identified a need for temporary parking modifications in support of the Commuter Shuttle Pilot program as follows:

- A. ESTABLISH TOW-AWAY NO PARKING, PERMITTED COMMUTER SHUTTLE BUS ZONE, 6 AM TO 10 AM, MONDAY THROUGH FRIDAY San Jose Avenue, west side, from Dolores Street to 45 feet northerly (Restricts parking at two unregulated parking spaces during peak AM hours)
- B. EXTEND BUS ZONE Townsend Street, south side, from 40 feet to 73 feet east of 3rd Street (extends zone by 33 feet, restricts parking at one metered parking space)

WHEREAS, The proposed modifications were presented at the duly noticed October 17, 2014, SFMTA Engineering Public Hearing; and,

WHEREAS, On January 9, 2014, the San Francisco Planning Department determined that the Commuter Shuttle Policy and Pilot Program were exempt from environmental review pursuant to Title 14 of the California Code of Regulations Section 15306 as a Class 6 (Information Collection), and on October 10, 2014, SFMTA staff, under delegated authority from the Planning Department, determined that the parking modifications requested herein were categorically exempt from environmental review under Title 14 of the California Code of Regulations Section 15301, Class 1(c)(9) (changes in traffic and parking regulations where such changes do not establish a higher speed limit and/or result in more than a negligible increase in the use of the street) and/or Class 1(c)(13) (installation, modification and replacement of traffic signals, where no more than a negligible increase in the use of the street will result); and,

WHEREAS, The Commuter Shuttle Pilot program called for the creation of a pilot network of designated stops, to be primarily composed of shared existing Muni zones, and to include extensions of existing Muni zones and permitted commuter shuttle only loading zones as needed; and,

WHEREAS, The Commuter Shuttle Pilot program will provide the opportunity for the SFMTA to evaluate whether sharing Muni stops specifically selected to minimize impacts on Muni and other users, permit terms that establish standards for operations, and data-supported system management can minimize conflicts while supporting the beneficial commuter options that shuttles provide; and,

WHEREAS, Copies of the San Francisco Planning Department and SFMTA's CEQA determinations are on file with the Secretary to the SFMTA Board of Directors; and,

WHEREAS, The proposed actions are the Approval Actions as defined by the San Francisco Administrative Code Chapter 31; and,

WHEREAS, The public has been notified about the proposed parking modifications and has been given the opportunity to comment on those modifications through the public hearing processes on October 17, 2014; now, therefore, be it

RESOLVED, That the San Francisco Municipal Transportation Agency Board of Directors approves the temporary parking modifications to remain in effect for the duration of Commuter Shuttle Pilot Program.

I certify that the foregoing resolution was adopted by the San Francisco Municipal Transportation Agency Board of Directors at its meeting of December 2, 2014.

Constant to the Board of Directors

Secretary to the Board of Directors San Francisco Municipal Transportation Agency