THIS PRINT COVERS CALENDAR ITEM NO. : 11

SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY

DIVISION: Sustainable Streets

BRIEF DESCRIPTION:

Establishing a new Residential Permit Parking (RPP) Area Q in the Alamo Square and North of Panhandle Area neighborhoods and approving various traffic modifications.

SUMMARY:

- The SFMTA Board of Directors has authority to adopt parking and traffic regulation changes.
- Taxis are not exempt from any of these regulations.
- The goal of RPP is to reduce the adverse effects of vehicle congestion, to restrict unlimited parking by non-residents, while providing the opportunity for residents to park near their homes and to help neighborhoods maintain their attractiveness and livability.
- The requirements in the Transportation Code for a new RPP Area have been met.
- The establishment of a new RPP Area can be initiated by residents of the area, or by the SFMTA.
- The residents of the Alamo Square and North of Panhandle neighborhoods worked together, holding several drives to gather signatures on petitions, conducting neighborhood meetings and obtaining neighborhood association support.
- Implementation will require the installation of signs on streets within the area and the sale of RPP permits to eligible residents.
- The proposed action is the Approval Action as defined by the Administrative Code.

ENCLOSURES:

- 1. SFMTAB Resolution
- 2. RPP Area Q Proposal Area Map

APPROVALS:	DATE
DIRECTOR	2/23/15
SECRETARY	2/23/15

ASSIGNED SFMTAB CALENDAR DATE: March 3, 2015

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PURPOSE

Establishing a new Residential Permit Parking Area Q in the North of Panhandle and Alamo Square neighborhoods and approving various traffic modifications.

GOAL

This action supports the following SFMTA Strategic Plan Goal and Objectives:

- Goal 1: Create a safer transportation experience for everyone Objective 1.1: Improve the security for transportation system users Objective 1.3: Improve the safety of the transportation system
- Goal 2: Make transit, walking, bicycling, taxi, ridesharing & carsharing the preferred means of travel Objective 2.3: Increase use of all non-private auto modes Objective 2.4: Improve parking utilization and manage parking demand

DESCRIPTION

The proposed Residential Permit Parking Area Q (Alamo Square and North of Panhandle Area) will improve parking utilization and manage parking demand by establishing preferential parking for residents of the area generally bounded by Masonic Avenue, Golden Gate Avenue, Webster Street and Page Street (see Enclosure 1, Area Q map). Currently, this area is surrounded by other RPP areas, thus creating an island of unmanaged parking that increases parking demand on these streets.

The RPP program was established to restrict unlimited parking by non-residents, while providing the opportunity for residents to park near their homes, to help neighborhoods maintain their attractiveness and livability, and to prevent the decline of existing living conditions.

The Transportation Code provides the following requirements for designating a new RPP area:

- A petition signed by residents of at least 250 of the residential units in the proposed area;
- One mile minimum of street frontage;
- Objective evidence establishing that the proposed area is affected for extended periods by the non-residents parking their vehicles;
- In determining whether to recommend a new RPP area, the City Traffic Engineer shall consider: (1) residents' desire and need for parking permits and their willingness to pay the permits fees, (2) the extent to which on-street parking spaces are occupied during the times proposed for parking restrictions, (3) the extent to which vehicles parked in the area during the times of the proposed parking restrictions are registered to non-residents, and (4) the number of vehicles registered to residents in the proposed area that cannot be accommodated by available off-street parking spaces.

The proposal meets all of the above requirements.

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PUBLIC OUTREACH

Residential Permit Parking area creation and expansion can be initiated by members of the public, or by the SFMTA.

Residents of the North of Panhandle and Alamo Square neighborhoods have worked together to establish an RPP area so as to limit the number of commuters and other non-residents who park their cars in the neighborhood and to improve the ability of local residents to find on-street parking close to their homes.

Beginning in March 2012, SFMTA held community meetings to discuss the Oak and Fell Pedestrian and Bicycle Safety Project plans to create buffered bikeways along Fell and Oak streets. The project, now implemented, reduced on-street parking by 55 spaces. It was at this time that residents of the area considered the option of establishing a Residential Permit Parking Area to address their serious parking demand issue.

Soon after, residents began a petition drive to collect the 250 signatures necessary to begin the process of establishing a new Residential Permit Parking Area. Their efforts convinced the neighborhood associations, North of Panhandle Neighborhood Association (NOPNA) and Alamo Square Neighborhood Association (ASNA) to support and promote the RPP program to their members. Both NOPNA and ASNA held general membership meetings over the next two years to present and discuss the RPP program. It was also discussed in their newsletters and in the press.

In July 2013, SFMTA staff verified the receipt of a petition signed by residents of at least 250 dwelling units in the residential area proposed for designation. Subsequently, SFMTA staff commenced the process of conducting the necessary research and field studies to assess the need for Residential Permit Parking. This research found that the parking occupancy rate was, on average, 91 percent and that only 40 percent of parked vehicles were registered to neighborhood addresses.

Staff counted 2,475 off-street parking spaces. The U.S. Census and City of San Francisco Planning Department Property Information Maps indicate that there are over 4,000 housing units in the area. Department of Motor Vehicles (DMV) records indicate that there are approximately 6,200 vehicles registered to area residents.

SFMTA staff presented findings on May 2, 2014 to representatives of the neighborhood, including members of NOPNA, ASNA and the Haight-Ashbury Neighborhood Council. Those present requested that the SFMTA move forward with a proposal that would define the boundaries of the new RPP Area, the parking time limits that would apply to vehicles without an RPP permit, and the period of day that these time limits would be enforced.

On August 25, 2014, the ASNA Board of Directors voted in favor of the establishing an RPP area and on August 27, 2014, the NOPNA Board of Directors voted in favor of establishing an RPP area.

Public hearings were held on November 10, 2014 and January 16, 2015 to receive comments from the public. Both hearings were noticed in multiple ways including a mailing to over 4,000 households in the neighborhood. One hundred sixty residents attended the November 10th public hearing. Of these, 57 people commented on the proposal: 23 in favor; 23 against; and 11 undecided.

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Staff held a second public hearing on January 16, 2015 to address the revised proposal. A total of 40 people made comments: 4 in favor and 36 against. In addition to comments made during the two public hearings, SFMTA staff received written comments from 211 residents. Of these, 152 expressed support for RPP and 59 expressed opposition. Those opposed to RPP had the following concerns:

- The Initial RPP Area Q proposal inadvertently created an "island" of un-regulated parking south of Page Street and north of Haight Street. These residents expressed concern that without an RPP, their streets would be impacted by commuter parking, since the rest of the area would be regulated.
- The Haight-Ashbury Neighborhood Council opposed the proposal and requested that all blocks south of Fulton and west of Divisadero be removed from the RPP.
- The ASNA Board requested that the RPP Area Q proposal be modified to include more RPP parking on streets adjacent to Alamo Square Park.
- Several residents requested that the buffer zones, which allow vehicles from two or more adjacent RPP Areas to be exempt from posted parking restrictions, be increased in size.

SFMTA staff worked with neighborhood residents and leaders to prepare a revised proposal that would address the majority of issues raised. The revised and final proposal (See Enclosure 1) reflects the following revisions:

- The side streets between Page Street and Haight Street were added to the proposal.
- The RPP area was extended from two blocks surrounding Alamo Square Park to six blocks. The two blocks adjacent to the intersection of Steiner and Hayes streets will have twohour time limits.
- The RPP area was extended along the Golden Gate Park Panhandle side of Fell Street from Masonic Ave to Baker Street.
- The parking enforcement hours for the blocks between Divisadero and Broderick streets, south of Fulton Street and north of Haight Street were changed to 9am to 8pm to conform to the hours of enforcement on the east side of Divisadero.
- The buffer zones, which allow vehicles from two or more adjacent RPP Areas to be exempt from posted parking restrictions, along Fulton Street and Webster Street were extended.

The remaining unresolved concerns voiced by opponents of RPP are:

- Seniors and others on fixed incomes feel the cost for a Residential Parking Permit is a hardship.
- Church ministers are concerned that their out-of-town parishioners may have difficulty parking for mid-week meetings.
- Some residents feel that they have a right to park on their neighborhood streets for free.
- Several residents assert that designating an RPP area supports car owners at the expense of those who use alternative travel modes.
- Motorcycle owners state that they should not have to pay the same RPP fee as automobiles.

Resolving these remaining issues would require modifications to the Transportation Code and extensive public outreach, a process that would take more than one year.

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SFMTA recently embarked on a two-year project to evaluate the effectiveness of the Residential Permit Parking program and will be addressing these and other issues in the near future. As part of that project, the SFMTA will look at how to improve the program so it reflects the changing reality of how San Franciscans and visitors live and work, including the changing nature of car ownership.

The SFMTA is also expanding other programs to reduce demand for parking and encourage turnover, such as SF*park*'s demand-based parking pricing as well as on-street car-share.

Delaying the approval of RPP Area Q to resolve the above issues would prevent the residents of the North of Panhandle and Alamo Square neighborhoods, who have been working since 2012 to establish an RPP area, from realizing the benefits of limiting the number of commuters and other non-residents who park in the neighborhood and improving their ability to find on-street parking close to their homes.

FUNDING IMPACT

The Residential Permit Parking program is operated on a cost-recovery basis. There will be no net fiscal impact.

OTHER APPROVALS RECEIVED OR STILL REQUIRED

The proposed traffic modifications are subject to environmental review under the California Environmental Quality Act (CEQA). Under the authority delegated by the Planning Department, SFMTA staff determined that the proposed residential parking permit area is categorically exempt from environmental review under Class 1(c)(9) since the proposed changes in traffic and parking regulations do not establish a higher speed limit or result in more than a negligible increase in the use of the street.

A copy of the determination is on file with the Secretary for the SFMTA Board of Directors. The proposed action is the Approval Action as defined by the S. F. Administrative Code Chapter 31.

The City Attorney's Office has reviewed this report.

ALTERNATIVES CONSIDERED

The primary alternative is to leave the curb parking in residential areas unmanaged. Under that scenario, commuters would continue to park on neighborhood streets, severely limiting available curb side parking for residents and patrons of local businesses.

RECOMMENDATION

SFMTA staff recommends that the SFMTA Board establish a new Residential Permit Parking (RPP) Area Q in the Alamo Square and North of Panhandle Area neighborhoods and approve associated traffic modifications.

SAN FRANCISCO MUNICIPAL TRANSPORTATION AGENCY BOARD OF DIRECTORS

RESOLUTION No.

WHEREAS, The San Francisco Municipal Transportation Agency Board of Directors has authority to adopt parking and traffic regulation changes; and,

WHEREAS, The San Francisco Municipal Transportation Agency is in receipt of a verified petition by residents of at least 250 dwelling units in the Alamo Square and North of Panhandle neighborhood to establish Residential Permit Parking; and,

WHEREAS, The parking occupancy in the Alamo Square and North of Panhandle neighborhood is 91 percent and approximately 60 percent of parked vehicles are registered to non-residents; and,

WHEREAS, The Alamo Square and North of Panhandle neighborhood do not have adequate off-street parking to accommodate the parking of vehicles registered to residents of the area; and,

WHEREAS, An extensive outreach effort was conducted by residents and the two neighborhood associations representing area residents, the Alamo Square Neighborhood Association and the North of Panhandle Neighborhood Association to solicit input and draft a preliminary proposal; and,

WHEREAS, SFMTA staff held several community meetings and held two public hearings to solicit community input on the preliminary and final proposals; and,

WHEREAS, The San Francisco Municipal Transportation Agency has received a request, or identified a need for traffic modifications as follows:

Alamo Square, North of Panhandle Area - Residential Permit Parking

A. ESTABLISH – RESIDENTIAL PERMIT PARKING AREA Q, 2-HOUR PARKING,
9 AM TO 8 PM, MONDAY THROUGH FRIDAY –Golden Gate Avenue, both sides, between Divisadero Street and Webster Street; McAllister Street, both sides, between Divisadero Street and Webster Street; Fulton Street, both sides, between Broderick Street; Grove Street, both sides, between Broderick Street; Grove Street, both sides, between Broderick Street; Hayes Street; Hayes Street, both sides between Broderick Street and Pierce Street; Hayes Street, both sides, between Steiner Street and Webster Street; Fell Street; Hayes Street; Fell Street, both sides, between Street; Street; Fell Street, both sides, between Scott Street and Webster Street; Fell Street, north side, between Broderick and Scott Street; Oak Street, both sides, between Broderick Street and Webster Street; Oak Street, north side, between Broderick and Scott Street; Divisadero Street, east side, between Golden Gate Avenue and McAllister Street; Divisadero Street, both sides, between Golden Gate Avenue and Haight Street; Pierce Street, both sides, between Golden Gate Avenue and Haight Street; Pierce Street, both sides, between Golden Gate Avenue

Pierce Street, both sides, between Hayes Street and Haight Street; Steiner Street, both sides, between Golden Gate Avenue and Grove Street; Steiner Street, east side, between Grove Street and Hayes Street; Steiner Street, both sides, between Hayes Street and Haight Street; Fillmore Street, both sides, between Golden Gate Avenue and Haight Street; Webster Street, west side, between Golden Gate Avenue and Page Street.

- B. ESTABLISH RESIDENTIAL PERMIT PARKING AREA Q, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY – Fulton Street, south side, between Masonic Avenue and Broderick Street; Grove Street, both sides, between Masonic Avenue and Broderick Street; Hayes Street, both sides, between Masonic Avenue and Broderick Street; Fell Street, both sides, between Masonic Avenue and Baker Street; Fell Street, north side, between Baker and Broderick Streets; Masonic Avenue, east side, between Fulton Street and Fell Street (eligibility only, no signs); Central Avenue, both sides, between Fulton Street and Fell Street; Lyon Street, both sides, between Fulton Street and Fell Street; Baker Street, both sides, between Fulton Street and Fell Street; Baker Street, east side, between Oak Street and Haight Street; Broderick Street, both sides, between Fulton Street and Fell Street; Broderick Street, east side, between Fell Street and Oak Street; Broderick Street, both sides, between Oak Street and Page Street; Oak Street, both sides, between Baker Street and Broderick Street; Page Street, both sides, between Baker Street and Broderick Street.
- C. ESTABLISH RESIDENTIAL PERMIT PARKING AREA P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY –McAllister Street, both sides, between Masonic Avenue and Divisadero Street; Fulton Street, north side, between Masonic Avenue and Divisadero Street; Masonic Avenue, east side, between Golden Gate Avenue and Fulton Street (eligibility only, no signs); Central Avenue, both sides, between McAllister Street and Fulton Street; Lyon Street, both sides, between McAllister Street and Fulton Street; Baker Street, both sides, between McAllister Street and Fulton Street; Baker Street, both sides, between McAllister Street and Fulton Street, west side, between Golden Gate Avenue and McAllister Street; Divisadero Street, west side, between McAllister Street and Fulton Street (eligibility only, no signs).
- D. RESCIND RESIDENTIAL PERMIT PARKING AREA P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY – Central Avenue, both sides, between Fulton Street and Hayes Street; Lyon Street, west side, between Fulton Street and Grove Street; Fulton Street, south side, between Masonic Avenue and Lyon Street; Grove Street, both sides, between Masonic Avenue and Lyon Street; Hayes Street, north side, between Masonic Avenue and Lyon Street; Golden Gate Avenue, north side, between Divisadero Street and Seymour Street.
- E. RESCIND RESIDENTIAL PERMIT PARKING AREA R, 2-HOUR PARKING, 9 AM TO 6 PM, MONDAY THROUGH FRIDAY – Webster Street, west side, between Grove Street and Hayes Street.
- F. ESTABLISH 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY Baker Street, east side, between Fell Street and Oak Street; Broderick Street, west side, between Fell Street and Oak Street.
- G. ESTABLISH 2-HOUR PARKING, 9 AM TO 8 PM, MONDAY THROUGH FRIDAY Hayes Street, north side, between Pierce Street and Steiner Street; Steiner Street, west side, between Grove Street and Hayes Street.

- H. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND R, 2-HOUR PARKING, 9 AM TO 8 PM, MONDAY THROUGH FRIDAY (signs only) Webster Street, west side, between Golden Gate Ave. and Fell Street (signs would be changed to allow both Area R and Area Q permit parking).
- I. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY (signs only) – Fulton Street, both sides, between Masonic Avenue and Divisadero Street; Central Avenue, both sides, between Fulton Street and Hayes Street; Lyon Street, both sides, between Fulton Street and Grove Street.
- J. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND S, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY (signs only) – Webster Street, west side, between Fell Street and Page Street; Scott Street, both sides, between Page and Haight Streets; Pierce Street, both sides, between Page and Haight Streets; Steiner Street, both sides, between Page and Haight Streets; Fillmore Street, both sides, between Page and Haight Streets.

WHEREAS, The proposed modifications are subject to environmental review under the California Environmental Quality Act (CEQA); and,

WHEREAS, On January 5, 2015, under authority delegated by the Planning Department, SFMTA staff determined that the proposed residential parking permit area is categorically exempt from environmental review under Class 1(c)(9) since the proposed changes in traffic and parking regulations do not establish a higher speed limit or result in more than a negligible increase in the use of the street; and,

WHEREAS, A copy of the determination is on file with the Secretary for the SFMTA Board of Directors and the proposed actions are Approval Actions as defined by the S. F. Administrative Code Chapter 31; and,

WHEREAS, The public has been notified about the proposed modifications and has been given the opportunity to comment on those modifications through the public hearing process; now, therefore, be it,

RESOLVED, That the San Francisco Municipal Transportation Agency Board of Directors establishes Residential Permit Parking Area Q in Alamo Square and the North of Panhandle Area and approves various traffic modifications as follows:

A. ESTABLISH – RESIDENTIAL PERMIT PARKING AREA Q, 2-HOUR PARKING, 9 AM TO 8 PM, MONDAY THROUGH FRIDAY –Golden Gate Avenue, both sides, between Divisadero Street and Webster Street; McAllister Street, both sides, between Divisadero Street and Webster Street; Fulton Street, both sides, between Broderick Street and Webster Street; Grove Street, both sides, between Broderick Street and Scott Street; Grove Street, both sides, between Steiner Street and Webster Street; Hayes Street, both sides between Broderick Street and Pierce Street; Hayes Street, both sides, between Steiner Street and Webster Street; Hayes Street, south side, between Pierce Street and Steiner Street; Fell Street, both sides, between Scott Street and Webster Street; Fell Street, north side, between Broderick and Scott Streets; Oak Street, both sides, between Scott Street and Webster Street; Oak Street, north side, between Broderick and Scott Street; Page Street, both sides, between Broderick Street and Webster Street; Divisadero Street, east side, between Golden Gate Avenue and McAllister Street; Divisadero Street, both sides, between McAllister Street and Page Street (eligibility only, no signs); Scott Street, both sides, between Golden Gate Avenue and Haight Street; Pierce Street, both sides, between Golden Gate Avenue and Fulton Street; Pierce Street, both sides, between Hayes Street and Haight Street; Steiner Street, both sides, between Golden Gate Avenue and Grove Street; Steiner Street, east side, between Grove Street and Hayes Street; Steiner Street, both sides, between Hayes Street and Haight Street; Fillmore Street, both sides, between Golden Gate Avenue and Haight Street; Webster Street, west side, between Golden Gate Avenue and Page Street.

- B. ESTABLISH RESIDENTIAL PERMIT PARKING AREA Q, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY – Fulton Street, south side, between Masonic Avenue and Broderick Street; Grove Street, both sides, between Masonic Avenue and Broderick Street; Hayes Street, both sides, between Masonic Avenue and Broderick Street; Fell Street, both sides, between Masonic Avenue and Baker Street; Fell Street, north side, between Baker and Broderick Streets; Masonic Avenue, east side, between Fulton Street and Fell Street (eligibility only, no signs); Central Avenue, both sides, between Fulton Street and Fell Street; Lyon Street, both sides, between Fulton Street and Fell Street; Baker Street, both sides, between Fulton Street and Fell Street; Baker Street, and Haight Street; Broderick Street, both sides, between Fulton Street and Fell Street; Broderick Street, both sides, between Fell Street; Broderick Street, east side, between Fell Street and Oak Street; Broderick Street, both sides, between Oak Street and Page Street; Oak Street, both sides, between Baker Street and Broderick Street; Page Street, both sides, between Baker Street and Broderick Street.
- C. ESTABLISH RESIDENTIAL PERMIT PARKING AREA P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY – McAllister Street, both sides, between Masonic Avenue and Divisadero Street; Fulton Street, north side, between Masonic Avenue and Divisadero Street; Masonic Avenue, east side, between Golden Gate Avenue and Fulton Street (eligibility only, no signs); Central Avenue, both sides, between McAllister Street and Fulton Street; Lyon Street, both sides, between McAllister Street and Fulton Street; Baker Street, both sides, between McAllister Street and Fulton Street; west side, between Golden Gate Avenue and McAllister Street; Divisadero Street, west side, between Golden Gate Avenue and McAllister Street; Divisadero Street, west side, between McAllister Street and Fulton Street (eligibility only, no signs).
- D. RESCIND RESIDENTIAL PERMIT PARKING AREA P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY – Central Avenue, both sides, between Fulton Street and Hayes Street; Lyon Street, west side, between Fulton Street and Grove Street; Fulton Street, south side, between Masonic Avenue and Lyon Street; Grove Street, both sides, between Masonic Avenue and Lyon Street; Hayes Street, north side, between Masonic Avenue and Lyon Street; Golden Gate Avenue, north side, between Divisadero Street and Seymour Street.
- E. RESCIND RESIDENTIAL PERMIT PARKING AREA R, 2-HOUR PARKING, 9 AM TO 6 PM, MONDAY THROUGH FRIDAY – Webster Street, west side, between Grove Street and Hayes Street.
- F. ESTABLISH 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY Baker Street, east side, between Fell Street and Oak Street; Broderick Street, west side, between Fell Street and Oak Street.

Hayes Street, north side, between Pierce Street and Steiner Street; Steiner Street, west side, between Grove Street and Hayes Street.

- H. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND R, 2-HOUR PARKING, 9 AM TO 8 PM, MONDAY THROUGH FRIDAY (signs only) Webster Street, west side, between Golden Gate Ave. and Fell Street (signs would be changed to allow both Area R and Area Q permit parking).
- I. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND P, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY (signs only) – Fulton Street, both sides, between Masonic Avenue and Divisadero Street; Central Avenue, both sides, between Fulton Street and Hayes Street; Lyon Street, both sides, between Fulton Street and Grove Street.
- J. ESTABLISH RESIDENTIAL PERMIT PARKING BUFFER AREA Q AND S, 2-HOUR PARKING, 8 AM TO 6 PM, MONDAY THROUGH FRIDAY (signs only) – Webster Street, west side, between Fell Street and Page Street; Scott Street, both sides, between Page and Haight Streets; Pierce Street, both sides, between Page and Haight Streets; Steiner Street, both sides, between Page and Haight Streets; Fillmore Street, both sides, between Page and Haight Streets.

I certify that the foregoing resolution was adopted by the San Francisco Municipal Transportation Agency Board of Directors at its meeting of March 3, 2015.

Secretary to the Board of Directors San Francisco Municipal Transportation Agency

Enclosure 1 Final RPP Area Q Proposal

