

Through Vision Zero SF we commit to working together to prioritize street safety and eliminate traffic deaths in San Francisco.

# VISION ZERO PROGRESS UPDATE

September 3, 2019

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### **Presentation Overview**

- Vision Zero Goal and Trends
- Vision Zero Organizational Structure
- Vision Zero 2019 Action Strategy- Strategic Actions
  - Safe Streets
  - Safe People
  - Data Systems
- Vision Zero Metrics
- Beyond Strategic Actions



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In 2014, the City and County of San Francisco adopted Vision Zero as a policy.

Vision Zero is the city's commitment to creating safer, more livable streets with the goal of eliminating all traffic fatalities and reducing severe injuries. **Traffic fatalities are a public health crisis:** 

- At least 20 people killed in crashes on SF streets each year
- Over 500 people hospitalized with severe injuries from traffic crashes annually at ZSFGH
- Approximately *half* of patients at ZSFG's Trauma Center are people injured in traffic collisions
- ZSFG Trauma Surgeons and staff treating someone severely injured in a traffic crash every 17 hours



## TRENDS: WE HAVE MUCH MORE WORK TO DO TO SAVE LIVES



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#### Vision Zero High Injury Network: A Predictive Tool for Targeted Actions

- 13% of City Streets account for 75% of severe and fatal injuries
- Half of the network in Communities of Concern

   which include 1/3 of City Streets
- Developed based on both hospital data and police data



## 2018 & 2019 FATALITY TRENDS



### 2018-2019 (August) Traffic Deaths:

- ~60% (N=27/45) of traffic fatalities occurred on the Vision Zero High Injury Network
- ~60% (N=26/45) fatalities occurred in a Community of Concern
- 1/3 (N=15/45) of traffic fatalities were Seniors (aged 65+)
  - 43% (N=12/28) of pedestrian deaths were seniors
- Unsafe Speed and Driver Failure to Yield continue to be top primary collision factors

## **VULNERABLE POPULATIONS TRENDS**

People walking comprise 65% of fatalities.

- Among pedestrian fatalities ~40% were people age 65 and older yet seniors in this age group comprise ~15% of San Francisco residents.
- ~6% of pedestrian injuries admitted to the Zuckerberg SF General Hospital's Trauma Center historically recorded as having a mobility, visual, or hearing disability.

Both cyclists and motorcyclists are disproportionately impacted.

• Each comprise ~20% of severe and fatal injuries

In 2018, 22% of fatalities were people experiencing **homelessness**; City homeless population is less than one percent.



## **SLOWER SPEEDS SAVE LIVES**



## **MULTI-DEPARTMENT, CITYWIDE POLICY**

M Transportation Authority Vision Zero Community & City Vision Zero Task Committee Force San Francisco Vision Zero Legislative Agenda **Data Systems** Safe People **Safe Vehicles Safe Streets** Engineering Educating and Using technology to complete streets raising awareness ensure safe vehicles about street safety projects Locally ensure Traffic calming in Enforcing traffic laws emerging mobility neighborhoods SAN FRANCISCO providers have safe PLANNING DEPARTMENT vehicles

SF Environment

**SFMTA** 

## **2019 VISION ZERO STRATEGY**





#### VISIONZEROSF

## **2019 ACTION STRATEGY DEVELOPMENT**

- Developed from July 2018 to March 2019
- Reviewed peer cities' action strategies and national guidance
- Surveyed of dozens of City staff • directly involved in Vision Zero policies, programs and projects
- Three workshops for community • members and city staff, with dozens in attendance
- 11 coffee talks reaching 200 community members



#### A Vision for Transportation Safety Framework for Identifying Best Practice Strategies to Advance Vision Zero

Arielle Fleisher, Megan L. Wier, and Mari Hunter

The Traffic Safety Best Practices Matrix is presented. It is a tool to help U.S. cities to identify the landscape of strategies being used domestically and internationally to advance Vision Zero, as pioneered by Sweden ed on interest in Vision fany cities across the United States have express Zero, with a growing number passing policies calling for the elimination of traffic-related fatalities over the next decade. Despite the in in interest, little guidance exists around what Vision Zero is and what actions can be implemented to help realize zero deaths. The matrix cuils together the results of an extensive examination of the measures hat cities and countries are pursuing to reduce traffic-related fatalitie and improve safety. The matrix attempts to bridge the gap by presenting work that cities can use to identify effective strategies, bench mark their efforts relative to other jurisdictions, and reach out to cities and countries pursing Vision Zero policies for additional information An analysis of the matrix, focuses on three categories: measures with videspread adoption, limited implementation, and minimal utiliz There is discussion of how these findings can inform the next steps for ision Zero implementation, with a focus on implications for U.S. cities The main recommendations are to develop mechanisms that institution alize Vision Zero across sectors, focus education on supporting change in organizational practices and policy reform, improve collaboration cross all levels of government, explore technology that meets the unique needs of cities, and create data systems that facilitate accountability and ncourage public participation

Vision Zero is a road safety policy that aims to achieve a transportation system in which there are zero fatalities or serious injuries for all modes of transportation. Adopted by Sweden in 1997, the safety platform attempts to create a safe system by taking an ethical approach to road safety (1). Vision Zero is widely accepted as in innovative road safety policy and is noted for its departure from he traditional road safety paradigm with regard to its charge that the road safety problem to be addressed is the shortcomings in the design of the transportation system, assertion that transportation system designers are responsible for road safety, call for road users to demand safety, and insistence that the ultimate objective of road safety is zero deaths (2).

Many cities across the United States have expressed an interest in Vision Zero. As of July 2015, the following cities have passed

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Transportation Research Record: Journal of the Transportation Research Board No. 2592, Transportation Research Board, Weshington, D.C., 2016, pp. 72–86. DOI: 10.3141/2592-09

NEW IDEAS









a Vision Zero policy, calling for the elimination of traffic-relate

fatalities and in some cases serious injuries over the next 10 years: San Francisco, San Jose, San Mateo, and San Diego, California;

Seattle, Washington; Portland, Oregon; New York City; Washingto

D.C.; and Boston, Massachusetts, Despite the increase in interes

little guidance exists for local transportation planners, policy make

public health practitioners, police, and others working as part of this effort around what Vision Zero is and what actions could be imple

mented to help realize zero deaths. This paper aims to bridge that gap by presenting a tool, the Traffic Safety Best Practices Matrix, to

help cities identify the landscape of strategies being used domest

cally and internationally to advance Vision Zero. The matrix cul

together the results of an extensive examination of the measures that

ing Vision Zero, and specifying strategy efficacy as currently known

the matrix presents a framework for strategy identification and eval

ation, as well as opportunity benchmarking. Analysis of the matrix

(b) limited implementation, and (c) minimal utilization. Also, the

research offers findings that can inform next steps for Vision Zer

implementation. While the notential for Vision Zero to reduce fatali

ties and serious injuries is significant based on Sweden's experien (3), there is currently a knowledge gap with respect to specific implientation measures utilized to advance the policy. It is anticipa

the matrix, in addition to the analysis presented in this paper, will help

cities, especially those considering adopting the policy, to develop

comprehensive strategies, benchmark their efforts, and reach out to

Vision Zero is based on two premises: people make mistakes

there is a critical limit beyond which survival and recovery from

an injury are not possible (4). Vision Zero does not assume that

collisions will not happen-people make mistakes no matter how

vell-educated and compliant in obeying traffic laws (5). Rather, the

other jurisdictions pursing Vision Zero for additional info

CALL FOR SAFE SYSTEM APPROACH

TO SAFETY: WHAT IS VISION ZERO?

ocuses on three categories: measures with (a) widespread adopt

cities and countries are pursuing to reduce traffic-related fatal

By identifying the landscape of strategies b

and serious injuries

## WHAT WILL IT TAKE TO GET TO ZERO?



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## **Safe Streets**



Engineer streets for safety using proven high impact tools on the streets with the highest need.

Highlight Actions:

- Install 8 miles annually of high-impact sustainable travel lanes
- Complete near-term improvements (signal timing and crossing markings) at all intersections on the High Injury Network
- Reduce project delivery timelines on 5 corridors in 2 years through quick-builds
- Implement a permanent strategic closure for private vehicles on Market Street from 10<sup>th</sup> to Main Street in both directions to improve safety for sustainable transportation users



## Safe Streets



# Install 8 miles annually of high-impact sustainable travel lanes

- Muni red lane projects like Van Ness BRT and Geary Phase 1
- Protected bicycle facilities like Polk St. and 2<sup>nd</sup> St.
- Widened sidewalks like 6<sup>th</sup> St and Taylor St.
- Quick-build projects for all modes like 5<sup>th</sup> St., 6<sup>th</sup> St. and 7<sup>th</sup> St.

*Targeted Improvement:* 'Road diets' are a proven countermeasure to reduce speeding vehicles. These projects all directly result in a road diet that both increase safety and encourage mode shift.

2019 Progress: Completion of Polk Street project, quick-build implementation

Annual Investment: \$25-50M

Source of Funds: Capital funding including 2014 Prop A GO Bond, SFCTA Prop K ½ cent sales tax; competitive funds from Federal, State, Region: One Bay Area Grants, Active Transportation Planning, and New Starts

Action Item Owner: Viktoriya Wise

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## Safe Streets



- Signal timing- Currently updating 25% of signals in the system with slower walking speeds, leading pedestrian intervals and other upgrades in 2019
- Crosswalks- Coordinate with paving program, including high-visibility crosswalks and advanced limit lines
- Daylighting- Commitment to daylighting intersections citywide



2019 Progress: 76 Leading Pedestrian Intervals; 33 new pedestrian signals, 121 slower walking speeds

Annual Investment: \$2M

*Source of Funds*: 2014 Prop B General Fund Set-Aside for Transportation, SFMTA Road Fund (Operating)

Action Item Owner: Ricardo Olea

## Safe Streets



- Now defined as Sustainable Streets quick-build projects
- More aggressive commitments: 10 corridors in 1 year from additional capital funding
- Streamlined legislative processes in May 2019 reduce project timelines by at least 4 months
- New SFCTA quick-build funding reduce project timelines by 3 months
- For large infrastructure projects, can deliver project benefits years ahead of schedule, such as 5<sup>th</sup> St. and 6<sup>th</sup> St.



*Targeted Improvement:* The most impactful projects typically have implementation timelines of 2-10 years. This action streamlines and implements under a year for new projects.

2019 Progress: Completed projects on Howard (3<sup>rd</sup> to 5<sup>th</sup>), Taylor (Ellis to Turk), 7<sup>th</sup> St (Townsend to 16th), Valencia (Market to 15<sup>th</sup>) Annual Investment: \$6M

Source of Funds: SFCTA Prop K ½ cent sales tax; 2014 Prop B General Fund Set-Aside for Transportation

Action Item Owner: Jamie Parks

## Safe Streets



Implement a permanent strategic closure for private vehicles on Market Street from 10<sup>th</sup> to Main Street in both directions to improve safety for sustainable transportation users.

- Final project approvals anticipated in October 2019
- Quick-build Market St to be implemented subsequent to Board approval

*Targeted Improvement:* Reducing traffic volumes reduces injury risk. There is significant interest in testing streets for reduced general auto access, and pedestrianization in particular.

2019 Progress: Plan to legislate for SFMTA Board in fall, with immediate implementation of turn restrictions and general access restrictions directly following.

Investment: \$2M

Source of Funds: SFCTA Prop K ½ cent sales tax; 2014 Prop B General Fund Set-Aside for Transportation, 2014 Prop A GO Bond

Action Item Owner: Ian Trout

## Safe People



### **Complement engineering programs and fill gaps where** *there is limited engineering intervention.*

Highlight Actions:

- Launch an education program focused on changing driver behavior to reduce collisions resulting from left-turns
- Facilitate 6 training opportunities for SF motorcycle riders in partnership with the California Motorcycle Safety Program to encourage safe and informed riding
- Through community grants and multi-lingual presentations, engage seniors, service providers, and community-based organizations on Vision Zero to build support for safer streets
- Issue 50% of traffic citations for top five causes of collisions.



## Safe People



Launch an education program focused on changing driver behavior to reduce collisions resulting from leftturns

- SFMTA to pilot safety treatments at 8 intersections in the city early 2020 based on New York City DOT effort
- Convened SFMTA staff, advocates, and national transportation behavior experts to discuss left turns collisions and resultant interventions
- Education campaign will launch in winter 2020 after the street pilot installation

*Targeted Improvement:* Left-turning vehicles account for 20% of severe and fatal collisions, and the causes are complex with limited engineering interventions.

2019 Progress: Preparing for street pilot; readying for pre-evaluation; conducting quantitative and qualitative surveys to inform education campaign

*Investment*: \$2M over two years

*Source of Funds*: Active Transportation Planning grants, 2016

Action Item Owner: Uyen Ngo

## Safe People



- Motorcycle riders are vulnerable road users only 2% of the population but represent 20% of traffic fatalities
- First of its kind motorcycle safety program in the nation
- Program includes bus ads, social media videos, outreach, ambassador trainings, and hands-on safety skills courses



*Targeted Improvement:* Motorcycle riders can represent up to 20% of annual fatalities, but limited engineering interventions address specific traffic safety related to motorcyclists.

2019 Progress: Bus ads, social media, and outreach to motorcycle shops and clubs in May; six trainings to be completed in August

*Investment*: \$400,000 over three years

*Source of Funds*: California Office of Traffic Safety Grant, 2016

Action Item Owner: Uyen Ngo

## Safe People



- Seniors are more vulnerable to severe and fatal injury in traffic crashes, particularly while they are walking
- SFDPH conducts multi-lingual (Cantonese, Mandarin, Spanish) presentations to seniors and service providers on Vision Zero, how to get involved, and how to stay safe
- Funding 7 community based organizations to conduct indepth education and outreach in their neighborhoods, focus on HIN



Targeted Improvement: Seniors comprise ~15% of SF residents and close to half of pedestrian deaths. Engagement with seniors and service providers supports culture change to prioritize our more vulnerable road users.

2019 Progress: Conducted 25 presentations by DPH staff; reached over 2,000 seniors and service providers through presentations, workshops, press conferences. Developed and distributed SSFS brochures/lanyards with inserted cards in English, Chinese, Spanish, and Tagalog.

*Investment*: \$270,000 annually

Source of Funds: SFDPH General Fund

Action Item Owner: Patricia Erwin, SFDPH

## Safe People



Issue 50% of traffic citations for top five causes of collisions.

- New team of four motorcycle officers dedicated to enforcing the Focus on the Five violations.
- Officers on this task force are exempt from other duties to focus on enforcement.
- Beginning June 2019, VZETF focused on high injury corridors and locations of recent fatal collisions.
- Team has written over 400 citations; 99% of these citations were for Focus on the Five violations.

*Targeted Improvement:* Enforcement on the most prevalent citations issued for severe injuries and collisions reduces instances of those behaviors.

2019 Progress: New Vision Zero Enforcement Task Force

Source of Funds: SFMTA and SFPD Operating

Action Item Owner: SFPD Traffic Company

## **Data Systems**



Inform and monitor targeted Vision Zero efforts for future projects, policies and programs.

Highlight Actions:

- Update High Injury Network in 2021 using Zuckerberg SFGH data
- Issue an annual report on severe injuries utilizing Zuckerberg SF General Hospital and Trauma Center and police data



## **Data Systems**



# Update High Injury Network in 2021 using Zuckerberg SFGH data

- The High Injury Network has been iterated on multiple times, with the last update in 2017
- Informs where resources are prioritized
- First-in-nation High Injury Network to include hospital-only and police-reported crashes

*Targeted Improvement:* Linking hospital and police data provides a more comprehensive understanding of injuries in the city to inform targeted interventions – capturing injuries not reported by police and improving assessment of severity.

2019 Progress: Police and hospital data being compiled for the linkage of data from 2013-208 to inform the next update of the HIN in 2020.

*Investment*: SFMTA funds a SFPDH Vision Zero Epidemiologist to conduct this work in partnership with SFDPH and Zuckerberg SF General Hospital staff.

Source of Funds: SFDPH and SFMTA Operating

Action Item Owner: Megan Wier, SFDPH

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## **Data Systems**



*Targeted Improvement:* Understanding trends in severe injuries informs Vision Zero monitoring and investments.

**Center** *2019 Progress*: A report on Severe Injury Trends through 2018 will be finalized to present to the Vision Zero Task Force on September 16<sup>th</sup>.

*Investment*: This work is led by an SFDPH Epidemiologist

Source of Funds: SFMTA Operating

Action Item Owner: Megan Wier, SFDPH

### Issue an annual report on severe injuries utilizing Zuckerberg SF General Hospital and Trauma Center and police data

- Indicates long-term trends, beyond annual fatalities counts
- Directly informs policy, program and project interventions both through incorporation in the High Injury Network and new initiative development

## **MEASURING PROGRESS**

MEASURING PROG	29		
METRIC	2021/2024 TARGETS	METRIC	2021/2024 TARGETS
Fatalities 2018: 23 fatalities	Zero by 2024	Vision Zero outreach 2018: Over 250 million media impressions and over 15,000 people	15,000 people annually at community events and 250 million digital media impressions
Sustainable travel lanes miles added,	16 Miles / 40 Miles	reached at events	
<b>Citywide</b> 2014-2018: 40 miles		Vision Zero community awareness 2016: 11% Awareness	20% Awareness / 30% Awareness
Safety treatments installed on the High Injury Network 2018: 9 miles on the HIN	More than 13 miles of safety treatments on HIN annually	Vision Zero street team outreach 2018: 52 community events, 100% with translated materials and interpretation services	47 community events annually, 100% with translated materials and interpretation services
Percentage of safety treatments installed in Communities of Concern (CoC) 2018: 38% of HIN miles in CoC	Miles implemented in CoC equal to or greater than the proportion of the HIN falling within those communities		
		Youth and Senior programming 2018: Seniors: 2,100 people reached, 56% in a language other than English	Seniors: 2,500 people annually (55% in non- English language)
		2018: Schools: 27 schools participating with programming in Spanish and	Schools: 103 schools participating annually, with programming in
Focus on the Five violation citations, proportion of citywide total 2018: Citywide 41%	Citywide 50%	Chinese	Spanish and Chinese
		SFDPH grants for community engagement 2018: 9 awards	8 awards per year

## WHAT WILL IT TAKE TO GET TO ZERO?



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### **EQUITY FOCUS**



Deepening community engagement

with community leaders and local stakeholders to ensure that strategic actions reduce injury inequities and do not exacerbate existing inequities.



Prioritizing and monitoring improvements

on the high injury network, in Communities of Concern, and where there are concentrations of severe/fatal injuries to seniors and people with disabilities and other vulnerable populations to address historic differences in resource allocation.



Ensuring Vision Zero transformative policies consider and address equity impacts on vulnerable populations, including the impact of fines and fees on low income residents.



Implementing data-driven, culturally competent, multilingual education, engagement and enforcement campaigns targeted in impacted areas.



Developing and institutionalizing an injury surveillance system to ensure the most complete data is available for all people injured and analyzing by vulnerable populations and sharing the data with the public.







Automated Enforcement Urban Speed Limit Setting Pricing and Reducing Vehicle Miles Travelled

Local Regulation Of Transportation Network Companies

## **ADVANCING COMPLEMENTARY CITY GOALS**













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# Thank you.



## **TRACKING PROGRESS**



#### **Completed Actions Include**

- Street safety evaluations
- Motorcycle training course
- Emerging Mobility injury monitoring system

#### Work is Being Done

- Phased work
- Interdepartmental
- Variety of funding sources
- Political environment

Circumstances for At Risk Actions

- Staffing
- Funding
- Political environment