

Project Address

# SAN FRANCISCO PLANNING DEPARTMENT

## **CEQA Categorical Exemption Determination**

Block/Lot(s)

#### PROPERTY INFORMATION/PROJECT DESCRIPTION

Case No.	Permit No.		Plans Dated	
Addition		R if over 45 years old)	New Construction	Project Modification (GO TO STEP 7)
Project descr	ription for Planning Departme	nt approval.		
Ź		••		
	EMPTION CLASS IPLETED BY PROJECT PLAN	INER		
*Note: If ne	ither class applies, an Environ	 ımental Evaluation Appl	ication is required.	*
	Class 1 – Existing Facilities. I	nterior and exterior alter	ations; additions un	der 10,000 sq. ft.
	Class 3 – New Construction/	 Conversion of Small Str	uctures. Up to three	(3) new single-family
	residences or six (6) dwelling		-	
	change of use under 10,000 sq		ed or with a CU. Ch	ange of use under 10,000
	sq. ft. if principally permitted	or with a CU.		
	Class			
STEP 2: CE	QA IMPACTS			
	IPLETED BY PROJECT PLAN	INER		
	checked below, an Environm		ation is required.	
-	Air Quality: Would the proje	ect add new sensitive rece	eptors (specifically, s	schools, day care facilities,
	hospitals, residential dwelling			-
	Does the project have the pot		-	
	generators, heavy industry, d	,		• • •
	documentation of enrollment in	,	•	, 0
	the project would not have the p CEQA Catex Determination Layers		•	ons. (refer to EP_Arciviup>
	Hazardous Materials: If the p	project site is located on t	he Maher map or is	suspected of containing
	hazardous materials (based o	n a previous use such as	gas station, auto rep	pair, dry cleaners, or heavy
	manufacturing, or a site with			•
	or more of soil disturbance - o	_		-
	checked and the project appli Environmental Site Assessme			
	enrollment in the San Francisco	•		•

Revised: 4/11/16

	Maher program, or other documentation from Environmental Planning staff that hazardous material effects would be less than significant (refer to EP_ArcMap > Maher layer).
	<b>Transportation:</b> Does the project create six (6) or more net new parking spaces or residential units? Does the project have the potential to adversely affect transit, pedestrian and/or bicycle safety (hazards) or the adequacy of nearby transit, pedestrian and/or bicycle facilities?
	Archeological Resources: Would the project result in soil disturbance/modification greater than two (2) feet below grade in an archeological sensitive area or eight (8) feet in a non-archeological sensitive area? (refer to EP_ArcMap > CEQA Catex Determination Layers > Archeological Sensitive Area)
	<b>Subdivision/Lot Line Adjustment:</b> Does the project site involve a subdivision or lot line adjustment on a lot with a slope average of 20% or more? ( <i>refer to EP_ArcMap &gt; CEQA Catex Determination Layers &gt; Topography</i> )
	<b>Slope = or &gt; 20%:</b> Does the project involve any of the following: (1) square footage expansion greater than 1,000 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Topography) <b>If box is checked, a geotechnical report is required.</b>
	<b>Seismic:</b> Landslide Zone: Does the project involve any of the following: (1) square footage expansion greater than 1,000 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report is required.
	<b>Seismic: Liquefaction Zone:</b> Does the project involve any of the following: (1) square footage expansion greater than 1,000 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report will likely be required.
	are checked above, GO TO STEP 3. <u>If one or more boxes are checked above, an Environmental Application is required, unless reviewed by an Environmental Planner.</u>
	Project can proceed with categorical exemption review. The project does not trigger any of the CEQA impacts listed above.
Comments	and Planner Signature (optional):
	OPERTY STATUS – HISTORIC RESOURCE MPLETED BY PROJECT PLANNER
	( IS ONE OF THE FOLLOWING: (refer to Parcel Information Map)
	ategory A: Known Historical Resource. GO TO STEP 5.  ategory B: Potential Historical Resource (over 45 years of age). GO TO STEP 4.
-=-	ategory C: Not a Historical Resource or Not Age Eligible (under 45 years of age). GO TO STEP 6.

## STEP 4: PROPOSED WORK CHECKLIST TO BE COMPLETED BY PROJECT PLANNER

Che	ck all that apply to the project.
	1. Change of use and new construction. Tenant improvements not included.
	2. <b>Regular maintenance or repair</b> to correct or repair deterioration, decay, or damage to building.
	3. <b>Window replacement</b> that meets the Department's <i>Window Replacement Standards</i> . Does not include storefront window alterations.
	4. <b>Garage work.</b> A new opening that meets the <i>Guidelines for Adding Garages and Curb Cuts</i> , and/or replacement of a garage door in an existing opening that meets the Residential Design Guidelines.
	5. <b>Deck, terrace construction, or fences</b> not visible from any immediately adjacent public right-of-way.
	6. <b>Mechanical equipment installation</b> that is not visible from any immediately adjacent public right-ofway.
	7. <b>Dormer installation</b> that meets the requirements for exemption from public notification under <i>Zoning Administrator Bulletin No. 3: Dormer Windows</i> .
	8. <b>Addition(s)</b> that are not visible from any immediately adjacent public right-of-way for 150 feet in each direction; does not extend vertically beyond the floor level of the top story of the structure or is only a single story in height; does not have a footprint that is more than 50% larger than that of the original building; and does not cause the removal of architectural significant roofing features.
Not	e: Project Planner must check box below before proceeding.
	Project is not listed. <b>GO TO STEP 5.</b>
	Project <b>does not conform</b> to the scopes of work. <b>GO TO STEP 5</b> .
	Project involves <b>four or more</b> work descriptions. <b>GO TO STEP 5.</b>
	Project involves less than four work descriptions. GO TO STEP 6.
	P 5: CEQA IMPACTS – ADVANCED HISTORICAL REVIEW BE COMPLETED BY PRESERVATION PLANNER
Che	ck all that apply to the project.
	1. Project involves a <b>known historical resource (CEQA Category A)</b> as determined by Step 3 and conforms entirely to proposed work checklist in Step 4.
	2. Interior alterations to publicly accessible spaces.
	3. <b>Window replacement</b> of original/historic windows that are not "in-kind" but are consistent with existing historic character.
	4. <b>Façade/storefront alterations</b> that do not remove, alter, or obscure character-defining features.
	5. <b>Raising the building</b> in a manner that does not remove, alter, or obscure character-defining features.
	6. <b>Restoration</b> based upon documented evidence of a building's historic condition, such as historic photographs, plans, physical evidence, or similar buildings.
	7. <b>Addition(s)</b> , including mechanical equipment that are minimally visible from a public right-of-way and meet the <i>Secretary of the Interior's Standards for Rehabilitation</i> .
	8. <b>Other work consistent</b> with the Secretary of the Interior Standards for the Treatment of Historic Properties (specify or add comments):

	9. Other work that would not materially impair a histo	ric district (specify or add comments):
	(Requires approval by Senior Preservation Planner/Prese	
	10. <b>Reclassification of property status</b> . ( <i>Requires approx Coordinator</i> )	val by Senior Preservation Planner/Preservation
		to Category C
	a. Per HRER dated: (attach HRE	-
	b. Other (specify):	
Note	e: If ANY box in STEP 5 above is checked, a Preservation	Dlannay MICT shade one how helevy
1101	Further environmental review required. Based on the	
Ш	Environmental Evaluation Application to be submitted. G	
	Project can proceed with categorical exemption revie	
Comi	Preservation Planner and can proceed with categorical ments (optional):	exemption review. GO TO STEP 6.
Com	nents (optional).	
Prese	rvation Planner Signature:	
CTEE	OC CATEGORION EVENDTION DETERMINATION	
	6: CATEGORICAL EXEMPTION DETERMINATION E COMPLETED BY PROJECT PLANNER	
	Further environmental review required. Proposed project	t does not meet scopes of work in either (check
	all that apply):	
	Step 2 – CEQA Impacts	
	Step 5 – Advanced Historical Review	
	STOP! Must file an Environmental Evaluation Applicati	on.
<b>✓</b>	No further environmental review is required. The proje	
	Planner Name: Christopher Espiritu	Signature:
	Project Approval Action:	Digitally signed
	Other (SEMTA Board)	by Christopher
	Other (SFMTA Board)	Espiritu
	If Discretionary Review before the Planning Commission is requested,	Date: 2017.02.03 14:49:50 -08'00'
	the Discretionary Review hearing is the Approval Action for the project.	14.49.50 -06 00
	Once signed or stamped and dated, this document constitutes a categori	cal exemption pursuant to CEQA Guidelines and Chapter 31
	of the Administrative Code.	1.1.61.1
	In accordance with Chapter 31 of the San Francisco Administrative Cod	e, an appeal of an exemption determination can only be filed

## STEP 7: MODIFICATION OF A CEQA EXEMPT PROJECT TO BE COMPLETED BY PROJECT PLANNER

In accordance with Chapter 31 of the San Francisco Administrative Code, when a California Environmental Quality Act (CEQA) exempt project changes after the Approval Action and requires a subsequent approval, the Environmental Review Officer (or his or her designee) must determine whether the proposed change constitutes a substantial modification of that project. This checklist shall be used to determine whether the proposed changes to the approved project would constitute a "substantial modification" and, therefore, be subject to additional environmental review pursuant to CEQA.

#### PROPERTY INFORMATION/PROJECT DESCRIPTION

Project A	ddress (If different tha	n front page)	Block/Lot(s) (If different than front page)
Case No.		Previous Building Permit No.	New Building Permit No.
Plans Da	ted	Previous Approval Action	New Approval Action
Modified	l Project Description:		
DETERMIN	NATION IF PROJECT CO	NSTITUTES SUBSTANTIAL MODIF	CATION
Compare	ed to the approved proj	ect, would the modified project:	
	Result in expansion o	f the building envelope, as define	d in the Planning Code;
	Result in the change of Sections 311 or 312;	of use that would require public n	otice under Planning Code
	Result in demolition a	as defined under Planning Code S	ection 317 or 19005(f)?
	Is any information be	ing presented that was not knowr	n and could not have been known
			e originally approved project may
	no longer qualify for		
If at leas	t one of the above box	es is checked, further environme	ntal review is required.
DETERMINA	ATION OF NO SUBSTANT	IAL MODIFICATION	
		cation would not result in any of t	he above changes.
			er CEQA, in accordance with prior project
		ental review is required. This determinati	on shall be posted on the Planning ties, and anyone requesting written notice.
Planner		Signature or Stamp:	ties, and anyone requesting written notice.
Tunnel	· · · · · · · · · · · · · · · · · · ·	<i>g</i> <b>r</b> .	

SAN FRANCISCO PLANNING DEPARTMENT

#### **ENVIRONMENTAL EVALUATION APPLICATION COVER MEMO - PUBLIC PROJECTS ONLY**

In accordance with Chapter 31 of the San Francisco Administrative Code, an appeal of an exemption determination can only be filed within 30 days of the project receiving the first approval action.

Project Address and/or Title:	Upper Market Street Safety Project
Project Approval Action:	SFMTA Board of Directors
Will the approval action be tal	ken at a noticed public hearing? ✓ YES* NO
* If YES is checked, please see b	pelow.
IF APPROVAL ACTION IS TAKEN LANGUAGE:	AT A NOTICED PUBLIC HEARING, INCLUDE THE FOLLOWING CALENDAR
1.1	identified by an exemption or negative declaration as the Approval Action (
then the CEQA decision prepare time frame specified in S.F. Ad calendar days of the Approval A of the Board of Supervisors at C call (415) 554-5184. If the Depar further environmental review, a http://sf-planning.org/index.asp to raising only those issues prev to the Board of Supervisors, Pla department at, or prior to, suc Individual calendar items: This Chapter 31.	
then the CEQA decision prepare time frame specified in S.F. Ad calendar days of the Approval A of the Board of Supervisors at C call (415) 554-5184. If the Depar further environmental review, a http://sf-planning.org/index.asp. to raising only those issues prev to the Board of Supervisors, Pladepartment at, or prior to, succeptational calendar items: This Chapter 31.  THE FOLLOWING MATERIALS AF	ed in support of that Approval Action is thereafter subject to appeal within the ministrative Code Section 31.16. Typically, an appeal must be filed within Action. For information on filing an appeal under Chapter 31, contact the Clear ity Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102, the termination has been prepared and can be obtained on-line exemption determination has been prepared and can be obtained on-line exemption determination has been prepared and can be obtained on-line exemption determination on the project or in written correspondence delivered and commission, Planning Department or other City board, commission of the hearing, or as part of the appeal hearing process on the CEQA decision of the proposed action is the Approval Action as defined by S.F. Administrative Correct REINCLUDED:
then the CEQA decision prepare time frame specified in S.F. Ad calendar days of the Approval A of the Board of Supervisors at C call (415) 554-5184. If the Depar further environmental review, a http://sf-planning.org/index.asp to raising only those issues prev to the Board of Supervisors, Pla department at, or prior to, suc Individual calendar items: This Chapter 31.	ed in support of that Approval Action is thereafter subject to appeal within the ministrative Code Section 31.16. Typically, an appeal must be filed within Action. For information on filing an appeal under Chapter 31, contact the Clearity Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102, the termination are the Environmental Review Officer has deemed a project to be exempt from exemption determination has been prepared and can be obtained on-line exemption determination has been prepared and can be obtained on-line exemption determination on the project or in written correspondence delivered and commission, Planning Department or other City board, commission of the hearing, or as part of the appeal hearing process on the CEQA decision proposed action is the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action as defined by S.F. Administrative Correspondence delivered and the Approval Action and the Approva
then the CEQA decision prepare time frame specified in S.F. Ad calendar days of the Approval A of the Board of Supervisors at C call (415) 554-5184. If the Depar further environmental review, a http://sf-planning.org/index.asp. to raising only those issues prev to the Board of Supervisors, Pladepartment at, or prior to, succeptational calendar items: This Chapter 31.  THE FOLLOWING MATERIALS AF	ed in support of that Approval Action is thereafter subject to appeal within ministrative Code Section 31.16. Typically, an appeal must be filed within Action. For information on filing an appeal under Chapter 31, contact the Cleity Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102, the theorem of the Environmental Review Officer has deemed a project to be exempt from exemption determination has been prepared and can be obtained on-line ex?page=3447. Under CEQA, in a later court challenge, a litigant may be limitiously raised at a hearing on the project or in written correspondence deliveranting Commission, Planning Department or other City board, commission the hearing, or as part of the appeal hearing process on the CEQA decision proposed action is the Approval Action as defined by S.F. Administrative Correct REINCLUDED:



### Appendix A

Edwin M. Lee, *Mayor*Tom Nolan, *Chairman*Malcolm Heinicke, *Director*Joél Ramos, *Director* 

Cheryl Brinkman, Vice-Chairman Jerry Lee, *Director* Cristina Rubke, *Director* 

Edward D. Reiskin, Director of Transportation

Date: 10/6/2016

To: Jeanie Poling, San Francisco Planning Department

From: Charles Ream, San Francisco Municipal Transportation Agency

Through: Erik Jaszewski, San Francisco Municipal Transportation Agency

Re: Upper Market Street Safety Project

#### **BACKGROUND/PROJECT GOALS**

The goal of the Upper Market Street Safety Project<sup>1</sup> (the project) is to increase safety and comfort for people using all modes of transportation along and across Market Street from Castro Street to Octavia Boulevard. This corridor is on the high-injury networks for walking, bicycling, and driving.

Consistent with the guidance of the Better Streets Plan, the project includes new curb extensions at several locations designed to shorten crossing distances and increase the visibility of people entering crosswalks, and related transit island and pedestrian refuge improvements. The project also includes parking-protected (Class IV) bike lanes, and changes to traffic circulation to increase safety for people using all modes of transportation.

Project construction will include ADA-compliant curb ramps; catch basins or manholes may be relocated, and pull boxes may need to be replaced. All project work will occur within the existing public right-of way, with some work occurring in the Caltrans right-of-way at Market Street/Octavia Street, and the depth of excavation will not exceed 12 feet. The project does not anticipate relocation of any historic light fixtures on Market Street.

#### **EXISTING CONDITIONS**

Market Street between Castro Street and Octavia Boulevard is a two-way, predominantly four-lane divided roadway. There are streetcar tracks in the lanes adjacent to a center median island and a Class II bike lane adjacent to the parking lane except where roadway width is constrained by Muni boarding islands and bulbouts.

#### **Bicycle Connections**

The Upper Market Street corridor provides a key bicycle route and connects Lower Market Street to the Wiggle via the Duboce Avenue bike path, as well as connections to Octavia Boulevard, McCoppin Street, 14th Street, Sanchez Street and 17th Street bike routes.

<sup>&</sup>lt;sup>1</sup> For the purposes of this memorandum, the Upper Market Safety Project ('the project') is assumed to include all features and elements previously identified from the SFMTA's Market-Octavia Safety Project.

#### **Transit Connections**

In addition to the F-line streetcar, the corridor is served by 37-Corbett bus. Light rail transit stations are located underground at Castro Street and Church Street, and the J-Church light rail has stops at Church and Market Streets and Church and 14th Streets.

#### **Vehicle Connections**

Market Street is a principal arterial as defined by Caltrans in the California Road System, and includes a connection to the Central Freeway toward Highway 101, although this connection is restricted to where Octavia Street intersects with Market Street, and turns from Market Street onto the freeway are prohibited.

#### **PROPOSED PROJECT**

The following sections of this memorandum describe the improvements proposed as part of this project.

#### **Curb Extensions/Modifications**

Curb extensions decrease crossing distance, increase visibility of pedestrians, and can reduce the speed of turning vehicles to increase reaction time and reduce the severity of collisions, if they occur. In some instances, changes to existing curb extensions are required to facilitate other improvements, just and improving the conditions of bicycle lanes or allowing improved transit access. Curb extensions/modifications are planned for the following locations (with details described in parenthesis):

- 1. The southeast corner of Market Street and the US-101 off-ramp (into both streets)
- 2. The southwest corner of Market Street and the US-101 on-ramp (into the on-ramp)
- 3. The southeast corner of the intersection of Pearl Street and Market Street (into Pearl Street)
- 4. Hermann Street, north side, from Laguna Street westerly
- 5. Laguna Street, west side, from Hermann Street northerly
- 6. Market Street, north side, from Laguna Street easterly (elimination of existing bulbout into Market Street to accommodate improved transit island access and bike lane)
- 7. Guerrero Street, east side, from Market Street southerly (into Guerrero Street; shortening the pedestrian crossing distance across Guerrero and Market Streets)
- 8. Duboce Street, north side, from Market Street easterly (extension of existing bulb into Market, and new extension into Duboce; removal of pork chop island)
- 9. 14th Street, south side, from Market Street easterly (into 14th Street)
- 10. Northwest corner of 15th Street and Sanchez Street (into both streets)
- 11. Sanchez Street, east side, from Market Street southerly (into Sanchez Street)
- 12. Sanchez Street, west side, from Market Street northerly (into Sanchez Street)
- 13. 15th Street, south side, from Market Street westerly (into 15th Street)
- 14. 15th Street, south side, from Market Street easterly (into 15th Street)
- 15. Northwest corner of 16th Street and Noe Street (into both streets)
- 16. 16th Street, south side, from Market Street westerly (into 16th Street)
- 17. 16th Street, north side, from Market Street easterly (into 16th Street)
- 18. 16th Street, south side, from Market Street easterly (redesign of existing bulbout into 16th Street)

#### **Transit Island Improvements**

The project proposes improvements to the transit boarding islands on Market Street at Laguna Street and Guerrero Street. These enhancements will improve conditions crossing Market Street as well as improve boarding and alighting for passengers with mobility impairments. The planned improvements include:

- 1. The eastbound boarding island on Market Street at Guerrero Street will be enhanced with a thumbnail that buffers pedestrians from motor vehicles and provides guidance for people with sight impairment.
- 2. The westbound boarding island on Market Street at Laguna Street will be extended and widened to meet standards for wheelchair lift deployment and enhanced with a thumbnail that buffers pedestrians from motor vehicles and provides guidance for people with sight impairment
- 3. Thumbnail islands for the Market Street boarding islands in the inbound and outbound direction at Noe/16th Streets, Sanchez/15th Streets, Church/14th Streets, the outbound boarding island at Buchanan Street, and the inbound island at Dolores Street.

#### Median Refuge

The project will also improve pedestrian safety and comfort with a concrete median refuge at the following locations:

- 1. Crossing Laguna Street north of Market Street
- 2. Crossing Market Street at Dolores Street (shorten the pedestrian crossing distance across Market by modifying the median refuge and straightening the pedestrian path across Market)
- 3. Crossing Market Street at Octavia Boulevard, east and west crosswalks

#### **Protected Bike Lanes**

The project will provide a parking-protected bike lane on westbound Market Street between Octavia Boulevard and Duboce Street, and on eastbound Market Street between Guerrero Street and Octavia Boulevard. In a parking-protected bike lane, the parking lane is adjacent to the travel lane, and the bike lane is located between the parking and the curb. A buffer area separates the bike lane from the parking lane to protect people on bicycles from car doors and provide space for passengers accessing their vehicles. The buffer area will be designated by either painted stripes or by a raised concrete island.

#### **Circulation Changes**

The following changes to circulation will help improve pedestrian, bicycle and vehicle safety, and improve transit efficiency. These changes are not anticipated to have a significant influence on transit performance, and will improve safety for passengers walking to and from transit stops:

- 1. Prohibit left turns from eastbound Market Street to northbound Octavia Boulevard
- 2. Convert existing left-turn lane on eastbound Market Street to a raised center median
- 3. Add protected left turn phase for eastbound and westbound Market Street at Laguna and Guerrero Streets
- 4. Prohibit right turns from the center lanes of southbound Octavia Boulevard onto westbound Market Street (southbound Octavia Boulevard traffic making this right turn will use the local lane)
- 5. Remove approximately 50-foot left turn pocket from southbound Laguna Street approaching Market Street (create consolidated through/left turn lane)

- 7. Remove approximately 120-foot left turn pocket from northbound Guerrero Street approaching Market Street (create consolidated through/left turn lane)
- 8. No right turn on red:
  - a. Northbound Guerrero Street at Market Street
  - b. Westbound Market Street at Octavia Boulevard
  - c. Westbound Market Street at Laguna Street
  - d. Westbound Market Street at Buchanan Street
  - e. Eastbound Market Street at Guerrero Street
- 9. Convert Hermann Street to one-way eastbound from Buchanan Street to Laguna Street, and convert parallel parking on the north side to 45-degree angle parking
- 10. Remove approximately 160-foot left turn lane on northbound Buchanan Street approaching Hermann Street, and convert parallel parking on the west side of Buchanan Street to 45-degree angle parking
- 11. Remove approximately 220-foot right turn lane on westbound Duboce Street approaching Market Street, remove pork-chop island (create consolidated left/through/right turn lane)
- 12. Add bicycle signals and bicycle signal phase for EB cyclists exiting the Duboce Street path and continuing onto EB Market Street, and for cyclists at all legs at Market Street and Octavia Boulevard
- 13. Prohibit left turns from Sanchez Street (northbound and southbound) onto Market and 15th Streets, except for emergency vehicles
- 14. Prohibit left turns from Noe Street (northbound and southbound) onto Market and 16th Streets, except for emergency vehicles
- 15. Prohibit left turns from eastbound 16th Street onto Market and Noe Streets, except for emergency vehicles
- 16. Provide a protected left turn for vehicles traveling westbound on 16th Street, turning westbound on Market Street
- 17. Install an approximately 150 foot long left-turn pocket and provide a protected left turn for vehicles traveling eastbound on Market Street, turning northbound on Castro Street
- 18. Provide a protected left-turn signal phase for westbound Market Street, turning southbound on Castro Street.

#### **Parking Modifications**

The overall impact to parking supply in the project area is a net reduction of up to twenty-eight (28) automobile parking spaces and eight (8) motorcycle parking spaces.

The following parking spaces will be removed to accommodate curb extensions and parking protected bike lanes, and achieve minimum standard dimensions where existing bike lanes currently provide inadequate separation between cyclists and parked vehicles (exposing cyclists to the "door zone"):

- 1. Five (5) automobile spaces, north side of Market Street between Octavia Boulevard and Laguna Street
- 2. Two (2) automobile spaces, south side of Market Street between Octavia Boulevard and Laguna Street
- 3. Two (2) automobile spaces, north side of Market Street between Laguna Street and Buchanan Street
- 4. One (1) automobile space on Octavia Boulevard, west side, between Market Street and Waller Street (existing blue zone to be relocated to Market or Waller streets)

- 5. One (1) automobile space on Laguna Street, east side, north of Hermann Street
- 6. Three (3) automobile spaces on Hermann Street, south side, between Buchanan Street and Laguna Street
- 7. One (1) shared automobile spaces on Pearl Street, west side, south of Market Street
- 8. Two (2) automobile spaces, south side of Market Street between Dolores Street and Church Street
- One (1) automobile space, on the south side of Market Street between Castro Street and Noe Street
- 10. One (1) automobile space and three (3) motorcycle spaces on the north side of Market Street between Noe Street and 15th Street
- 11. One (1) automobile space on the south side of 16th Street at Market Street
- 12. One (1) automobile space on the west side of Noe Street north of Market Street
- 13. Two (2) automobile spaces and five (5) motorcycle parking spaces on the south side of Market Street between 16th Street and Sanchez Street
- 14. One (1) automobile space on the south side of 15th Street at Market Street
- 15. One (1) automobile space on the west side of Sanchez Street at 15th Street
- 16. One (1) automobile space on the east side of Sanchez Street at Market Street
- 17. One (1) automobile space on the north side of Market Street between Sanchez Street and 14th Street
- 18. Two (2) automobile spaces on the south side of Market Street between 14th Street and Dolores Street

The project will seek to increase parking supply by up to 13 automobile spaces on adjacent streets by reconfiguring parallel parking to angle parking at two locations. Additionally, relocation of impacted motorcycle spaces on Market Street and/or adjacent side streets will also be explored; however, the final parking configuration may be limited to existing conditions pending final designs on these streets:

- 1. Reconfigured parking on Buchanan Street between Market Street and Hermann Street could yield up to six (6) parking spaces
- 2. Reconfigured parking on the north side of Hermann Street between Laguna Street and Buchanan Street could yield up to seven (7) parking spaces

#### DISCUSSION

#### **Vehicle Miles Traveled**

The proposed Bicycling and Walking Safety Improvement Project and Reconfiguration of Traffic Lanes are considered Active Transportation and Other Minor Transportation Projects in accordance with the Planning Department's *Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis*, and is therefore presumed to not significantly impact VMT and no further VMT analysis is required.

#### **Pedestrians**

The bulbouts proposed by this project will increase the visibility of pedestrians waiting to cross the street, reduce the crossing distance for pedestrians crossing the street, and provide more sidewalk space for pedestrians. This project will also increase the allowed pedestrian crossing time for pedestrians crossing

Market Street at Octavia Boulevard. The addition of protected left turn lanes and signal phases will reduce conflicts between pedestrians and left-turning vehicles at Castro/17<sup>th</sup> and 16<sup>th</sup>/Noe Streets. The prohibition of selected left turns at Noe/16<sup>th</sup> and Sanchez/15<sup>th</sup> Streets, this project will reduce conflicts between pedestrians and left-turning vehicles.

#### **Bicycles**

This project will install a parking-protected bike lane in the westbound direction from Octavia Boulevard to Buchanan Street, and in the eastbound direction from Guerrero Street and Octavia Boulevard. This protected facility will physically separate bicycle traffic from moving vehicle traffic.

#### **Transit**

This project will improve ADA accessibility on transit boarding islands by installing thumbnail islands at all crosswalks adjacent to boarding islands. The project will improve the outbound boarding island on Market Street at Laguna Street by widening the island to meet standards for wheelchair lift deployment.

#### Loading

This project will not reduce the supply of unmetered or metered parking spaces devoted to loading activities. One blue zone on Octavia Boulevard will be relocated to a nearby location. All other parking spaces slated for removal are general or motorcycle parking spaces.

#### **Emergency Access**

This project will not prohibit emergency access to any streets in the project area.

#### **Parking**

The overall changes to parking supply in the project area is a net reduction of up to twenty-eight (28) automobile parking spaces and eight (8) motorcycle parking spaces.

The following parking spaces will be removed to accommodate curb extensions and parking protected bike lanes, and achieve minimum standard dimensions where existing bike lanes currently provide inadequate separation between cyclists and parked vehicles (exposing cyclists to the "door zone"):

- 1. Five (5) automobile spaces, north side of Market Street between Octavia Boulevard and Laguna Street
- Two (2) automobile spaces, south side of Market Street between Octavia Boulevard and Laguna Street
- 3. Two (2) automobile spaces, north side of Market Street between Laguna Street and Buchanan Street
- 4. One (1) automobile space on Octavia Boulevard, west side, between Market Street and Waller Street (existing blue zone to be relocated to Market or Waller streets)
- 5. One (1) automobile space on Laguna Street, east side, north of Hermann Street

- 6. Three (3) automobile spaces on Hermann Street, south side, between Buchanan Street and Laguna Street
- 7. One (1) shared automobile spaces on Pearl Street, west side, south of Market Street
- 8. Two (2) automobile spaces, south side of Market Street between Dolores Street and Church Street
- One (1) automobile space, on the south side of Market Street between Castro Street and Noe Street
- 10. One (1) automobile space and three (3) motorcycle spaces on the north side of Market Street between Noe Street and 15th Street
- 11. One (1) automobile space on the south side of 16th Street at Market Street
- 12. One (1) automobile space on the west side of Noe Street north of Market Street
- 13. Two (2) automobile spaces and five (5) motorcycle parking spaces on the south side of Market Street between 16th Street and Sanchez Street
- 14. One (1) automobile space on the south side of 15th Street at Market Street
- 15. One (1) automobile space on the west side of Sanchez Street at 15th Street
- 16. One (1) automobile space on the east side of Sanchez Street at Market Street
- 17. One (1) automobile space on the north side of Market Street between Sanchez Street and 14th Street
- 18. Two (2) automobile spaces on the south side of Market Street between 14th Street and Dolores Street

The project will seek to increase parking supply by up to 13 automobile spaces on adjacent streets by reconfiguring parallel parking to angle parking at two locations. Additionally, relocation of impacted motorcycle spaces on Market Street and/or adjacent side streets will also be explored; however, the final parking configuration may be limited to existing conditions pending final designs on these streets:

- 1. Reconfigured parking on Buchanan Street between Market Street and Hermann Street could yield up to six (6) parking spaces
- 2. Reconfigured parking on the north side of Hermann Street between Laguna Street and Buchanan Street could yield up to seven (7) parking spaces

#### **Excavation**

Depth of excavation for curb bulbouts, ADA-compliant curb ramps, catch basins, signal infrastructure, and boarding islands will not exceed 12 feet. All project work will occur within the existing right-of-way.

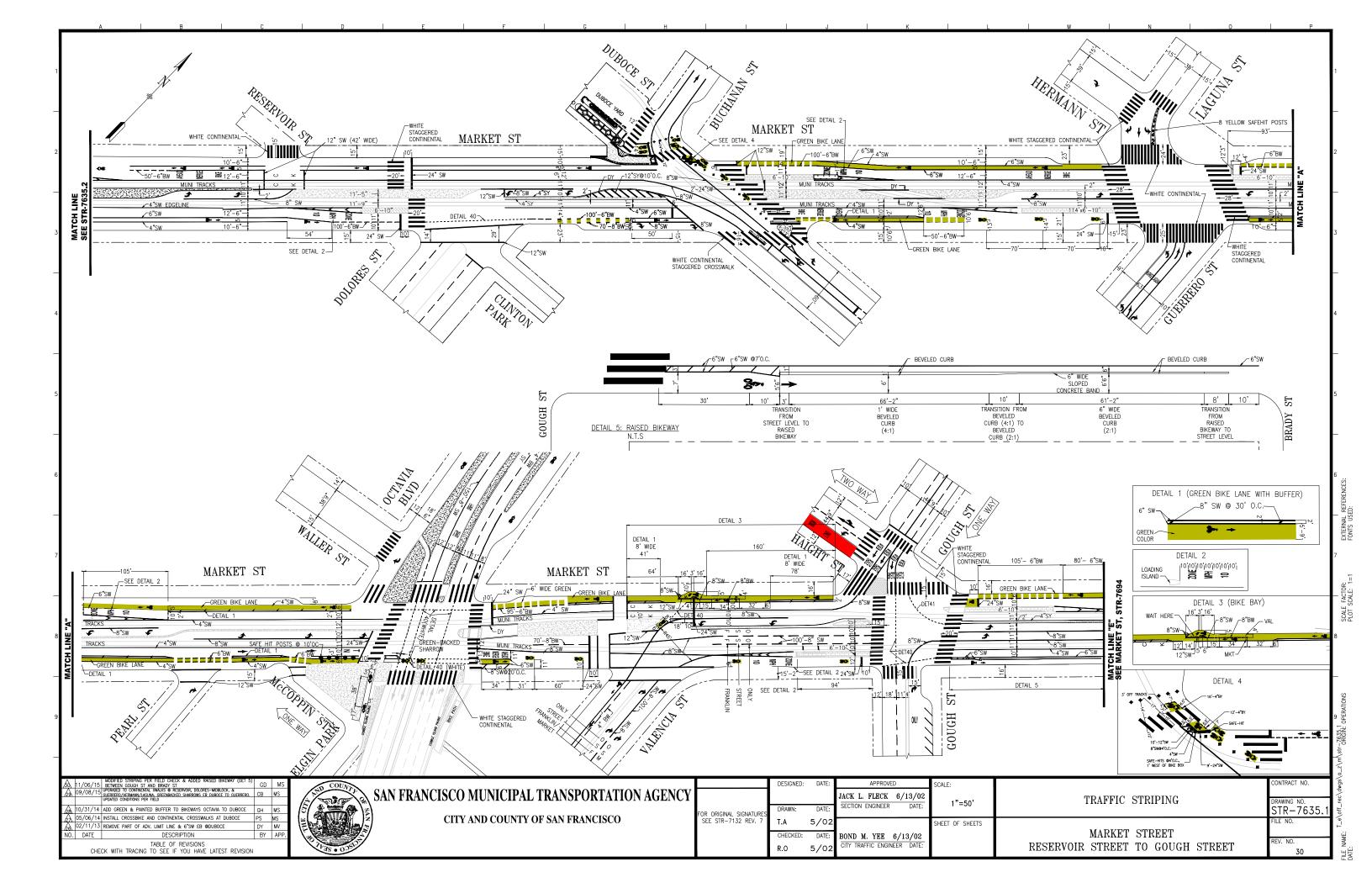
#### Construction

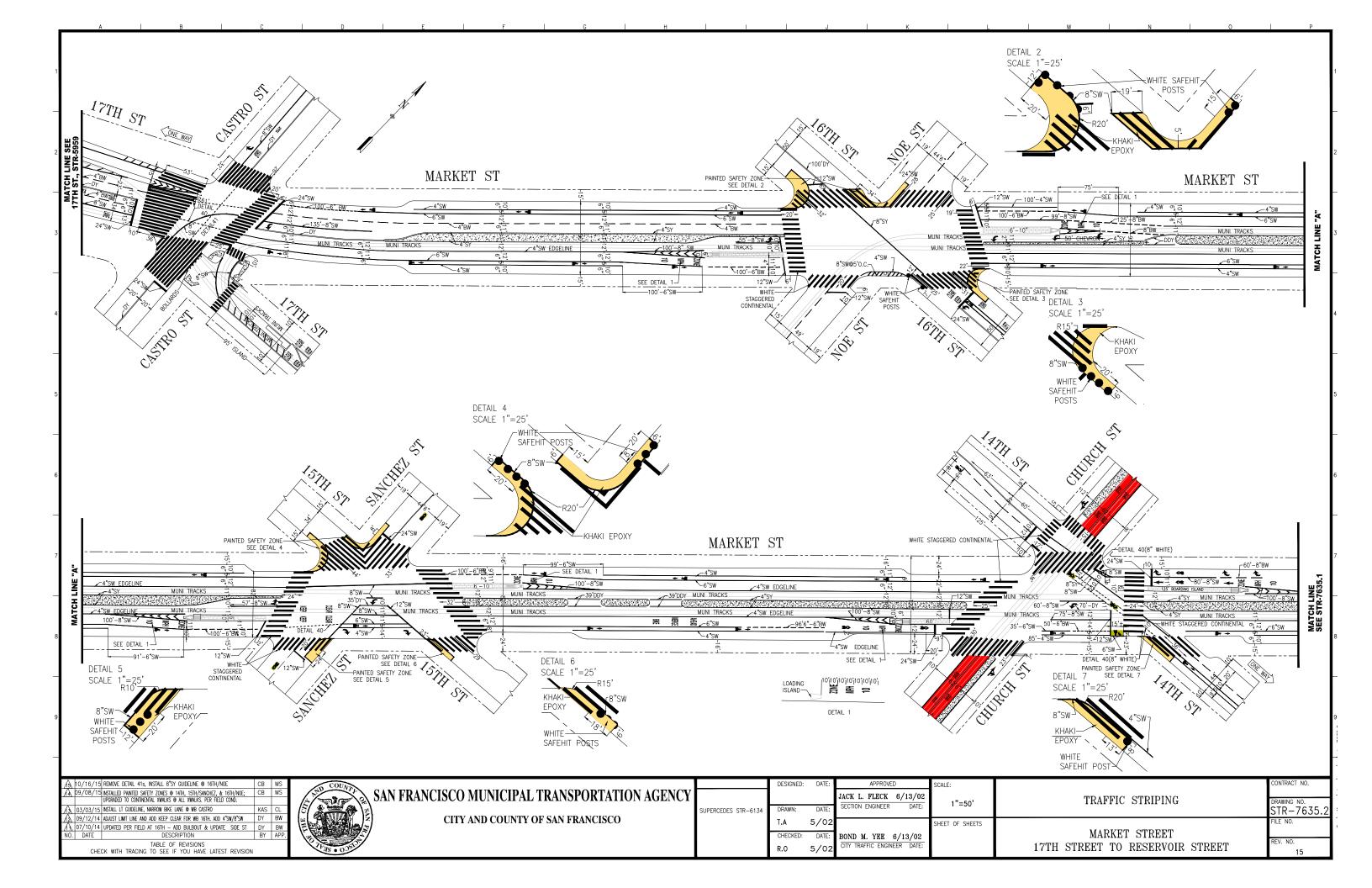
Construction of this project will take approximately 16 months, with construction crews performing work on a block-by-block basis.

#### **ATTACHMENT A**

**Existing Plans/Drawings** 



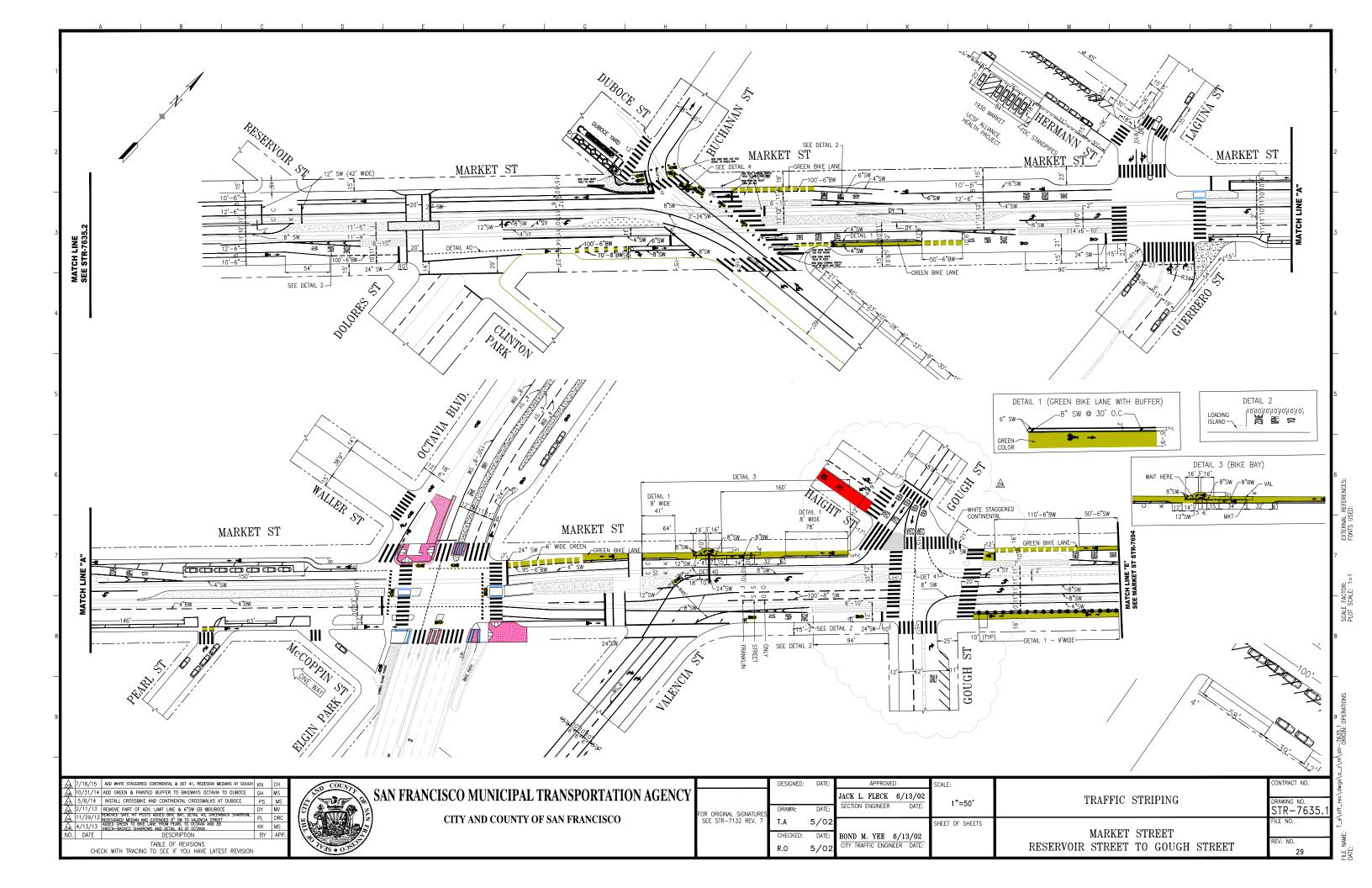


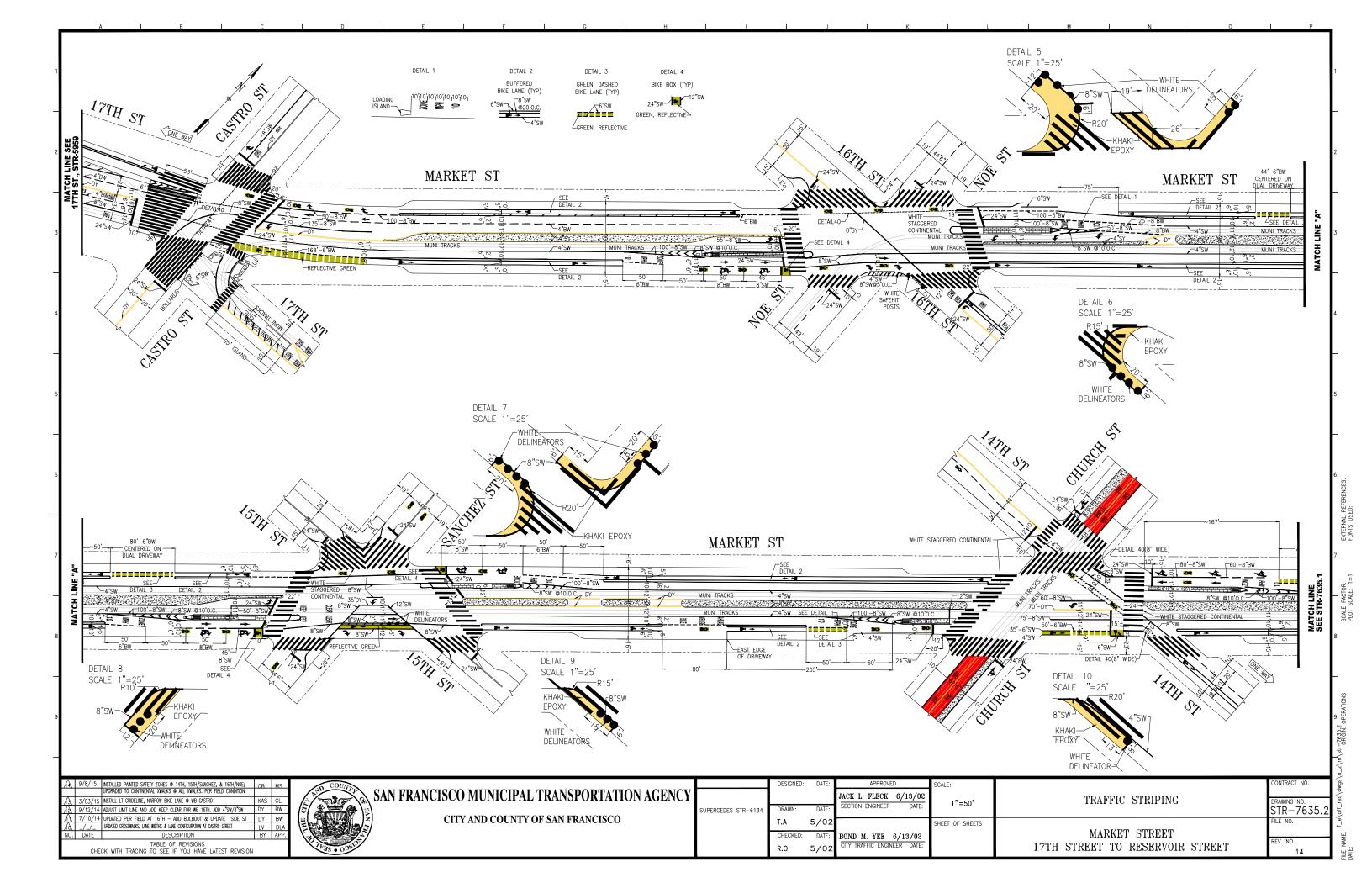


#### **ATTACHMENT B**

Proposed Plans/Drawings/Diagrams









London N. Breed, Acting Mayor

Appendix B

Cheryl Brinkman, Chairman Malcolm Heinicke, Vice-Chairman Cristina Rubke, Director Gwyneth Borden, Director Lee Hsu, Director

Joél Ramos, Director Art Torres, Director

Edward D. Reiskin, Director of Transportation

12/22/2017

To: Christopher Espiritu, San Francisco Planning Department

From: Casey Hildreth, San Francisco Municipal Transportation Agency

Through: Melinda Hue, San Francisco Municipal Transportation Agency

Upper Market Street Safety Project – Modification to Exempt Project (Case No. 2017-Re:

000817ENV)

#### MODIFICATIONS TO EXISTING PROJECT

The Upper Market Safety Project, documented and found exempt from CEQA per case number 2017-000817ENV, was approved by the San Francisco Municipal Transportation Agency (SFMTA) Board of Directors in May, 2017. An appeal of the CEQA decision was furthermore denied in July, 2017 by a unanimous vote of the San Francisco Board of Supervisors.

Since July, 2017 SFMTA staff corresponded with the San Francisco Fire Department, various transportation advocacy groups, neighborhood stakeholders, businesses and residents in the project area. These discussions focused on the configuration of parking along Market Street in the vicinity of the proposed Class IV protected bikeway (on Market Street from Duboce Avenue/Buchanan Street to Octavia Boulevard), the extent and quality of physical protection for the curbside bikeway, emergency response, and best practices for pedestrian and universal accessibility.

in light of the feedback received, the SFMTA seeks to amend the original project description to include the following:

#### **PARKING/LOADING**

#### **Existing Conditions**

Existing curbside parking controls on Market Street at:

- Octavia Blvd to Laguna Street, westbound (north side): ten (10) metered spaces and a 35-foot passenger load zone fronting the LGBT Center, which is in effect from 9am to 6pm Monday to Friday (except Wednesdays, where load zone hours are noon to 10pm).
- McCoppin/US-101 to Guerrero Street, eastbound (south side): nine (9) metered spaces, including two (2) "yellow cap" meters where only commercial loading is allowed Monday to Friday, 7am to 3pm. Two (2) additional metered spaces and an accessible blue zone are also located near Market Street on McCoppin Street.
- Laguna to Buchanan, westbound: 11 metered spaces.

Each of the westbound blocks of Market Street currently include one 30-minute time-limited meter with remaining metered spaces regulated with a two-hour time limit. (*Note: The elimination of time limits for all metered spaces is planned, however, with future implementation of SFPark's variable-pricing program.*)

#### Original Project (As Exempted from CEQA and Approved by SFMTA Board)

The original project establishes (among a host of safety improvements) a physically protected (Class IV) bikeway from Duboce Avenue/Buchanan Street to Octavia Boulevard and Highway US-101 (two city blocks in length). The bikeway design reconfigures the street such that parking 'floats' in between a curbside bikeway and the existing travel lanes.

Original proposed parking and loading conditions on Market Street at:

- Octavia Blvd to Laguna Street, westbound (north side): three (3) metered spaces, one accessible (unmetered) blue zone, and conversion of the 35-foot passenger load zone fronting the LGBT Center into an all-day, "24/7" passenger load zone.
- McCoppin/US-101 to Guerrero Street, eastbound (south side): four (4) metered spaces, and conversion of the "yellow cap" metered spaces into all-day, "24/7" commercial load zones.
- <u>Laguna Street to Buchanan Street, westbound</u>: seven (7) metered spaces.

The full original project proposal reduces up to 28 vehicle parking spaces in addition to eight (8) motorcycle spaces. Existing passenger and commercial load zones remain in place with expanded hours of operation.

#### **Proposed Conditions with Modifications**

#### **Market Street**

Modifications to proposed parking and loading conditions on Market Street consist of the following:

- Octavia Blvd to Laguna Street, westbound (north side): one 70-foot to 90-foot long, "24/7" passenger load zone at and adjacent to the LGBT Center. Remaining curbspace would be legislated as "Tow Away No Stopping Any Time" (removes approx. 2 additional vehicle spaces).
- McCoppin/US-101 to Guerrero Street, eastbound (south side): one 70-foot to 90-foot long, "24/7" passenger load zone. The two (2) existing commercial load zones would be legislated as "Tow Away No Parking Any Time Except Active Loading" (no net loss of vehicle space, increased loading capacity)
- <u>Laguna Street to Buchanan Street, westbound</u>: one 70-foot to 90-foot long, "24/7" passenger load zone. Remaining curb space would be legislated as "Tow Away No Stopping Any Time" (removes approx. 3 additional vehicle spaces, increases loading capacity).

#### **Adjacent / Nearby Streets**

The parking and loading conditions for streets adjacent and nearby Market Street, as proposed with modifications, consist of the following:

- <u>Duboce Avenue between Market and Guerrero streets</u>: westbound (north side) up to two (2) metered spaces (replaces existing residential permit Area S, time-limited spaces)
- Hermann Street between Buchanan and Laguna streets: eastbound (south side) up to four (4) metered spaces; westbound (north side) up to four (4) metered spaces (replaces existing unregulated and residential permit Area S spaces)
- <u>Laguna Street, between Waller and Hermann streets</u>: southbound (west side) up to five (5) metered spaces (replaces existing unregulated spaces)

• <u>Waller Street between Laguna and Octavia streets</u>: eastbound (south side) up to four (4) metered spaces and one (1) accessible blue zone (replaces existing residential permit Area S spaces)

The full modified project proposal is anticipated to reduce approximately 33, but as much as 40, vehicle parking spaces in addition to the originally-identified eight (8) motorcycle spaces. Approximately 18, but as much as 40, currently unmetered parking spaces on adjacent and nearby streets will receive parking meters or be modified from current regulations but otherwise retained. (Additional streets that may receive new metered spaces, pending final outreach and design, include Buchanan Street between Market and Hermann streets, and Guerrero Street between Market Street and Duboce Avenue.)

Existing commercial load zones near McCoppin are modified slightly but remain in place, and passenger load zones are extended to each of the blockfaces that includes the Class IV bikeway.

**Figure 1** provides a visual map summary of proposed parking and loading changes adjacent/nearby the Market Street Class IV protected bikeway.

#### **CLASS IV BIKEWAY PHYSICAL PROTECTION**

Raised concrete islands and safe-hit posts are included in the original proposed Class IV bikeway to provide physical protection and delineation from the parking and/or travel lanes. The modified proposal expands the use of these features in response to less overall parking and other design refinements that support enhanced accessibility and pedestrian comfort.

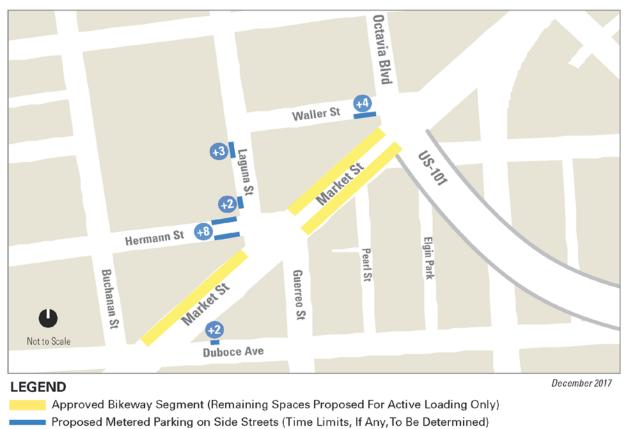
The revised design for the Class IV protected bikeway, subject to refinement prior to construction, is provided as an attachment to this memorandum.

#### PEDESTRIAN RAMPS & CROSSWALKS

The original project proposal includes two (2) new midblock curb ramps, one for each of the two (2) midblock crosswalks proposed for the westbound bikeway between Octavia and Buchanan streets. The modified project proposes five (5) new midblock curb ramps and four (4) midblock crosswalks (two additional crosswalks and ramps for the eastbound Class IV bikeway, and one new curb ramp to support the relocated blue zone on Waller Street) in addition to the many intersection curb ramps assumed in the original project proposal.

## Upper Market Protected Bikeway Loading & Parking Changes





**Figure 1**. Summary Map of Proposed Parking and Loading Changes on and adjacent to Market Street Protected Bikeway

#### TRANSPORTATION DISCUSSION

#### **Loading & Parking**

The conversion of two existing part-time commercial loading (yellow metered) spaces along the segment of Market Street between Pearl Street and Octavia Boulevard to either all-day ("24/7") commercial load zones or "No Parking Anytime Except Active Loading" zones satisfies existing local commercial loading needs and builds in expanded capacity and flexibility for loading at all times of day. Similar zones have been implemented successfully on Market Street closer to the downtown core, where both daytime and nighttime loading activities occur.

The retention and/or expansion of passenger loading adjacent to the LGBT Center westbound along Market Street, and on additional blockfaces proposed with a Class IV bikeway, preserves access to adjacent businesses and residential lobbies while also anticipating additional loading needs with projected increased demand from Transportation Network Companies (TNC's) and e-commerce deliveries, as well as from new infill development and reduced commercial storefront vacancies.

#### **Emergency Access**

As with the original project, the project modifications would not prohibit emergency access to any streets in the project area. The curb management changes and new/revised concrete islands further serve to enhance access for emergency response vehicles while discouraging encroachment into the bikeway from private automobiles.

#### **Excavation**

Depth of excavation for the project does not change from the original proposed maximum depth of 12 feet.

#### Construction

Construction of this project will take approximately 16-20 months, not necessarily in concurrent months.

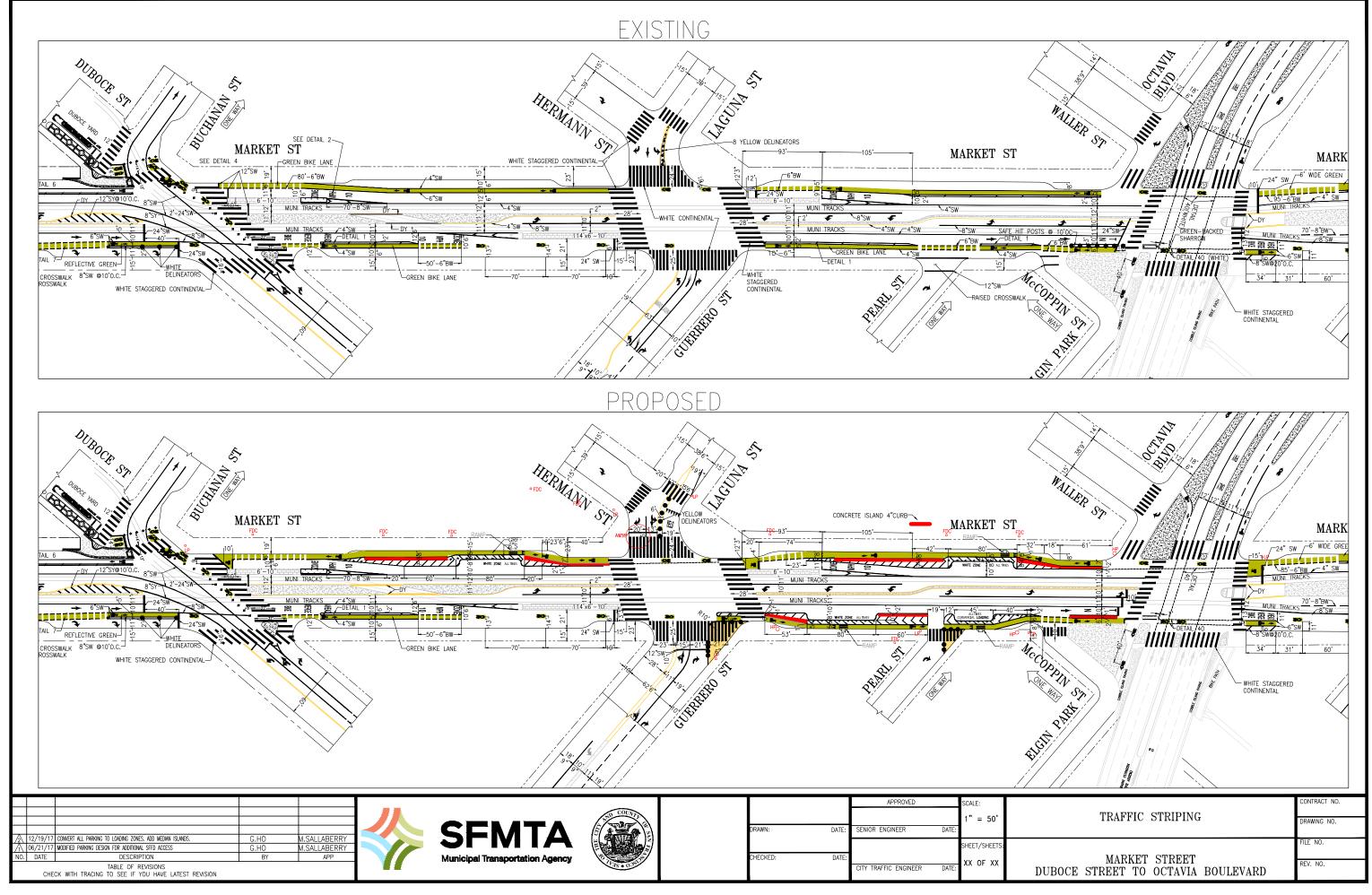
#### **INCORPORATION**

This memorandum is incorporated into the original case number 2017-000817ENV as Appendix B.

**Attachment C** provides the revised plans for Class IV Protected Bikeway, Market Street, Buchanan Street to Octavia Boulevard; and provides a visual reference for comparison with the original proposal (**Attachment B** from original memorandum).

### Attachment C – Revised Class IV Bikeway Design Proposal

(subject to minor modification prior to construction)



FILE NAME: