San Francisco Municipal Transportation Agency Fiscal Year 2021 & FY 2022 Operating and Capital Consolidated Budget

Proposed

**SFMTA** 

**Citizens Advisory Council (CAC)** April 2, 2020



### **Budget Public Hearing: Budget Process** Updated Proposals Updated Consolidated Budget Updated 5-Year Capital Improvement Program (first two years are the Capital Budget)



### Budget Process

As part of the Fiscal Year 2021 and Fiscal Year 2022 budget process, the SFMTA developed a new "consolidated budget process" designed to have an open discussion about the needs of our transportation system and to develop a budget that reflected our values.



**Budget Development and Process** 

### The SFMTA budget is the **strongest reflection of the Agency's values**.



Work Culture that delivers excellent customer service.

In the end, the budget must ensure that we all have a transportation system with reliable, frequent transit and streets that are safe for everyone.



Beginning with a gap to close.

The SFMTA has an ongoing structural deficit. In January, we projected a budgetary shortfall that had to be brought into balance.

1/28/20 – Budget Baseline		
ltem	FY 21, \$M	FY 22, \$M
Revenue – Base Projection	1,209	1,225
Expenditures – Adjusted Base	1,275	1,302
Base Operating Gap	(66)	(77)



Beginning with a gap to close and a long-term structural deficit to correct.

The SFMTA has an **ongoing structural deficit**, and at the beginning of the budget process began with a deficit in the coming 2-years that must be closed.





#### **Revenue Trends**

The SFMTA is **dependent on the fares, and parking revenues** to run the system but they have been declining and are projected to continue that trajectory.

#### 1/28/20 - Long Term Revenue Trends in \$2019 Constant, \$M





Budget

5-Year CIP

SFMITA General Fund Set-Aside

# The SFMTA is increasingly dependent on the City's General Fund, tying service to the public with the state of the economy.



Budget

#### Resiliency in case of a recession.



#### for Context:

A revenue loss of \$25 million could mean a 5-8% service reduction and would remove up to 200 Operators from service.

- Assumes decrease in General Fund baselines and parking tax based on Controller scenario
- Decline in traffic fines, fees & permits and operating grants based on SFMTA revenue history during last recession
- No change in fares- based on SFMTA history during last recession.
- Note: an additional pressure on SFMTA budget would be likely increase in required pension contributions to make up for assumed investment losses ~\$42M based on Controller scenario.



Increasing capital investment needs – SFMITA 20-Year Capital Plan

The identified **capital investment needs** of the transportation system continue to grow, increasing by \$8.9 billion between 2017 and 2019.



Process

Increasing capital investment needs - SFMITA 20-Year Capital Plan

The identified **capital investment needs** of the transportation system continue to grow increasing by \$8.9 billion between 2017 and 2019.

#### SFIVITA 20-Year Capital Plan 2019 Needs (September 2019)

PROGRAM	2017 Total Capital Needs (constant 2017 dollars, rounded)	Percent of 2017 Capital Needs	2019 Total Capital Needs (constant 2019 dollars, rounded)	Percent of 2019 Capital Needs	Percent Change from 2017
Communications & Information Technology	\$237 M	1.1 %	\$218 M	0.7 %	-8.1 %
Facility	\$3,490 M	15.9 %	\$4,599 M	14.9 %	31.8 %
Fleet	\$4,540 M	20.7 %	\$5,419 M	17.6 %	<b>19.4</b> %
Parking	\$671 M	3.1 %	\$681 M	2.2 %	1.4 %
Security	\$545 M	2.5 %	\$557 M	1.8 %	2.2 %
Streets	\$2,456 M	11.2 %	\$4,936 M	16.0 %	101.0 %
Тахі	\$65 M	0.3 %	\$65 M	0.2 %	0.1 %
Traffic Signals & Signs	\$576 M	2.6 %	\$1,488 M	4.8 %	158.3 %
Transit Fixed Guideway	\$1,310 M	6.0 %	\$1,755 M	5.7 %	34.0 %
Transit Optimization & Expansion	\$8,046 M	36.7 %	\$11,068 M	36.0 %	37.6 %
Total (all programs)	\$21,937 M		\$30,784 M		



SFMITA 5-Year Capital Improvement Program – Capital Revenue Trends Down

### Capital investment needs continue to grow, while the **revenues to fund projects is on the decline**.





Capital revenue declines result in **increased asset backlogs and increase State of Good Repair needs**.



SFMTA Consolidated Budget & 5-Year CIP [U]

Process

Public Outreach – How did we come up with new and revised proposals?

Three open board meetings and extensive public outreach and engagement resulted in today's proposed budget.

#### January 28<sup>th</sup> SFMTA Board Workshop

Agency Challenges Financial Challenges Budget Proposals Baseline Budget

#### February 18<sup>th</sup> Fare Policy

Fare Policy Goals Automatic Indexing Policy Free and Low Programs Fare Revenues

#### March 3<sup>rd</sup>

Parking Policy, Fees, Fines

Parking Policy Parking Revenues Sunday & Extended Hours Cost Recovery Fees

#### **Public Engagement**

SFMTA Citizens Advisory Council Small Business Commission San Francisco Bicycle Coalition Walk San Francisco San Francisco Youth Commission San Francisco Transit Riders Budget Digital Town Hall Paratransit Coordinating Committee South of Market Community Action Network (SOMCAM) Market and Octavia Citizens Advisory Committee Chinatown Community Development Corp TRIP SF Building Owners and Managers Association (BOMA) SF Chamber of Commerce SF Council of District Merchants SF Interfaith Council SF Travel Young Women's Freedom Center SF Transit Riders Community Housing Partnership SF Rising

### The focus of the budget is the **core of the system** that keeps San Francisco running more reliably, while, preparing for the Agency for **uncertain economic future**.

The budget process is the opportunity to put us on the right track, and prepare us for the promising future that we know we can achieve.



### **Updated Proposals**

Staff presented to the SFMTA Board a number of proposals throughout the budget process on operations, capital improvement projects, revenue and new expenditure proposals. Based on feedback, these proposals have been refined to bring to the SFMTA Board a balanced budget.

Fare Proposals: January 2020

As noted, the budget is a reflection of values and one of our values is **equity**. Fares and indexing were reviewed with an equity lens.

1/28	/20 – Fare Pro	posal with Autom	natic Indexing in the Base

Base Scenario (applying indexing)	FY20	FY21	FY22
Adult Single Ride Fare (Cash/Limited Use Card)*	\$3.00	\$3.25	\$3.25
Adult Single Ride Fare (Clipper® and Mobile)*	\$2.50	\$2.75	\$2.75
Adult "M" Monthly Pass (Muni Only)	\$81.00	\$85.00	\$87.00
Adult Lifeline Monthly Pass (Muni Only)	\$40.00	\$42.00	\$43.00
Cable Car Single Ride	\$8.00	\$8.00	\$9.00

- Senior, Youth, Disability and Low Income single fare will be 50% of Adult Single Ride
- Free Muni Pass for Youth, Seniors, People with Disabilities

#### Fare Proposals: January 2020

Proposal	(Cost)/Revenue
Pause Cash Fare Indexing	(\$1)
Reduce Electronic Fare Differential (Clipper + MuniMobile)	\$8
Expand Free Youth Program to All Youth	(\$2)
Expand Adult Low-Income Single Ride Discount @ Farebox	(TBD)
Muni Day Pass on Farebox (available only on MuniMobile currently)	Minimal
Pilot Monthly Fare Capping on MuniMobile	Minimal
Free Muni Pass for People Facing Housing Insecurity	Minimal
Cable Car Discount for Seniors/Youth/People w/ Disabilities on MuniMobile	Minimal
Extend Bulk Sales Discounts for all Products on Muni Mobile	Minimal
Eliminate Clipper Differential for Passports due to slow transaction times impacting the ticket booths	Minimal

#### Fare Proposals: March 2020

Staff is recommending an equity based fare proposal, the proposed budget assumes <i>Equity Clipper</i> in the base.		<b>Baseline Indexing</b> <ul> <li>Continues gradual annual increases</li> <li>Maintains current ratio be tween single ride fares and monthly passes</li> <li>Keeps current free programs as they are</li> </ul>		Equity Monthly • Extends free Muni to all youth and cuts related administrative fees • Does not raise cash fare • Raises monthly passes • Maintains Clipper discount level • Keeps current free programs as they are • Creates a pass for people Experiencing Homelessness		Equity Clipper • Extends free Muni to all youth and cuts related administrative fees • Does not raise cash fare • Lowers Clipper discount • Modestly raises monthly passes • Keeps current free programs as they are • Creates a pass for people Experiencing Homelessness	
Fare Type	Current	FY21	FY22	FY21	FY22	FY21	FY22
Full Fare Single Ride	3.00	3.25	3.25	3.00	3.00	3.00	3.00
Full Fare Single Ride (Electronic)	2.50	2.75	2.75	2.75	2.75	2.80	2.90
Reduced Fare Single Ride	1.50	1.65	1.65	1.50	1.50	1.50	1.50
Reduced Fare Single Ride (Electronic)	1.25	1.40	1.40	1.35	1.35	1.40	1.45
Free Muni for all youth expansion				FREE	FREE	FREE	FREE
Free Muni for Indiv. Exp. Homelessness				FREE	FREE	FREE	FREE
One-Day Pass (No Cable Car)	5.00	5.50	5.50	5.50	5.50	5.60	5.80
Adult "M" Monthly Pass	81.00	85.00	87.00	88.00	94.00	86.00	88.00
Adult "A" Monthly Pass (+ BART within SF)	98.00	102.00	104.40	106.00	113.00	103.00	106.00
Reduced Fare Monthly Pass	40.00	43.00	44.00	44.00	47.00	43.00	44.00
Lifeline Pass	40.00	43.00	44.00	41.00	42.00	41.00	42.00
Cable Car Single Ride	8.00	8.00	9.00	8.00	9.00	8.00	9.00
Paratransit Van Services	2.50	2.75	2.75	2.75	2.75	2.80	2.90

#### SFMTA Fare Policy Monthly Pass: Comparison to Other Major Metros

City/Agency	FY20 Adult Rate	Single Rides to Break Even	FY 22 Equity Monthly	FY 22 Equity Clipper
SFMTA	\$81.00	32.4/27*		
New York City	\$127.00	46.2		
Denver	\$114.00	40.1		
Boston	\$90.00	37.5		
Seattle	\$99.00	36	34.2/31.3	30.3/29.3
Chicago	\$105.00	46.6		
Washington D.C.	\$126.00	63		
AC Transit	\$84.60	37.6		

F Y 20: For SFMTA: 32.4 break-even based on \$2.50 Clipper/Mobile fare. 27 is based on \$3.00 cash fare

#### Fare Proposals: March 2020

#### The Equity Clipper Scenario would mean that:

- Non-Electronic Full Single Ride and Reduced Single Ride fare would remain the same (50% of our Full Fare Single riders are low income and 65% of them are minority; 37% of our Reduced Single Ride riders are low income and 66% of them are minority)
- All Youth Would Be Free
- Lifeline Pass would only increase by SSI COLA
- Other fares would be adjusted to stay whole so we do not disinvest in the system.
  - Differential between cash payment and electronic payment would be reduced
  - Adult monthly passes would be increased beyond SSI COLA
  - And the other fare products would be escalated as usual.

Options – Compared to Equity Scenario (Updated Base Scenario)	(Cost)/Revenue
Eliminate Electronic Differential for Single Ride Fares	\$5.6M
Postpone Free Muni for All Youth	\$2.0M
Do not increase Adult "M" Monthly Pass	<b>(\$2.8M)</b>
Do not increase Adult "A" Monthly Pass	(\$1.2M)



Parking Policy/Fees: January 2020

Parking pricing is used to **ensure availability and manage demand**, not maximize revenue. Any revenue collected goes back to transportation.

Options	Annual Low Range, \$M	Annual High Range, \$M
Special Events Parking Rate Harmonization	\$0.4	\$1.2
Raise Demand-Responsive Parking Meter Rate Cap	0.1	0.1
Modernizing Parking Meter Hours: Evening Option	1.0	19.8
Modernizing Parking Meter Hours: Sunday Option	1.0	6.9
Total	\$2.7	\$28.0

#### Parking Policy/Fees: March 2020

# Parking pricing is used to ensure availability and manage demand, not maximize revenue. **Any revenue collected goes back to transportation**.

## The SFMTA will partner local merchant associations to determine where extended meter hours

- Extend meter hours in specific neighborhood commercial districts until 10pm Mon-Sat
- 6-10pm rates set at \$2/hour less than the 3-6pm rate, minimum \$1/hour
- Meter rates adjusted over time using demand-responsive pricing
- Extend short-term parking (green zones) and passenger loading (white zones) until 10pm or later where applicable
- Data collection and evaluation, expansion to other areas if successful

<b>Proposals</b> (Revenues Assumed in Base)	FY 21 Revenue <sup>(\$M)</sup>	FY 22 Revenue (\$M)
Sunday Meters	\$1.5	\$5.0
Extend Hour Meters	\$4.0	\$8.0
Garage	\$3.0	\$4.0

#### Background Towing Program: FY 20 Towing Data through 3/6/20

	Low Income	All Tows
# Towed	3,400	30,000
Reasons Towed		
Towaway/Construction/Special Event/Yellow	55%	48%
Abandoned/Driveway/Stolen Recovery	13%	23%
Accident/Arrest/Hazard/Unlicensed Driver	10%	10%
Expired Registration	9%	8%
5 or more parking citations	8%	5%
Other	5%	6%

#### Tow/Boot Program/Cost Recovery

Option 1: Same as presented March 3

Option 2: Equity Lens: Reduces low income/ homeless fees, offset by higher first time tow fee

Proposals	sals		-Opti	ən 1	Option 2 ( (fees have updat	e been
	Est. Tows	FY 20 Current	FY-21-Fees	FY 22 Fees	FY 21 Fees	FY 22 Fees
First Time Tow/Admin Fee	23,622	\$449	-\$480	-\$495	\$524	\$543
Repeat Tow/Admin Fee	7,336	\$537	-\$574	<del>-\$588</del>	\$574	\$593
Low Income Tow/Admin Fee	4,352	\$238	- <u>\$23</u> 8	<del>-\$238</del>	\$100	\$100
New Tow/Admin Fee for people certified as experiencing homelessness	Small #	n/a	-\$100	<del>\$100</del>	\$0	\$0
Standard Boot Fee	1,700	\$515	<del>\$541</del>	<del>\$553</del>	\$525	\$550
Low Income Boot Fee	400	\$100	<del>\$100</del>	<del>\$100</del>	\$75	\$75
New Boot Fee for people certified as experiencing homelessness	Small #	n/a	<del>n/a</del>	<del>n/a</del>	\$0	\$0
Estimated Cost Under-Recovery		(\$5M)	<del>(\$4M)</del>	<del>(\$4M)</del>	(\$4M)	<b>(</b> \$4M)

#### **SFMTA Taxi Fees & Fines**



SFMTA is committed to waive all taxi fees, plus place a freeze on all taxi fines. The expected revenue loss of waiving all taxi fees alone is \$1.4 million per year.

The amount of each fine will not change.

For current Taxi Fines and Fees refer to the San Francisco Transportation Code, Division II, Section <u>310</u> and <u>320</u>.

#### Service Change: 83X Mid-Market Express

The 83X Mid-Market Express was established in 2012 to provide a quick and direct connection between the Mid-Market area and Caltrain.

- Operating characteristics
  - Part time route, 7-10am and 4-8pm
  - 15-20 min headways
- Ridership on the route has stayed flat since the month after operations began in June 2012, averaging 300 daily passenger trips.
- Need to maximize the use of operator resources while minimizing impact on transit riders.

Therefore, the SFMTA is proposing to discontinue the 83X Mid-Market Express transit service. Process

BL

5-Year CIP

Service Change: 83X Mid-Market Express

Proposals



#### Service Change: 83X Mid-Market Express

#### Incorporated into budget outreach plan:

- SFMTA Board Workshop: January 28, 2020
- CAC meeting: February 6, 2020
- Virtual Open House: March 11, 2020
- MTAB Public Hearing: March 17, 2020
- Multilingual information on SFMTA website

#### **Advertising** for events included:

- SFMTA community and major project mailing lists
- Advertisements in City newspapers including prominent Chinese and Spanish
   newspapers
- SFMTA/Muni's Twitter and Facebook accounts
- Posting at all stops along the 83X
- Posters on buses

Process

Use of One-Time Fund Balance, \$M

#### The fund balance's purpose is to **protect the agency from unexpected costs or fluctuations in revenue** to ensure stability in service and project delivery.



#### Use of One-Time Fund Balance: January 2020

1/28/2020 – Fund Balance Proposal, \$M	
Item	FY 21
Beginning Fund Balance	293
<b>10% Reserve Policy</b> (goal is resilience in next downturn: fund >50% potential extra shortfall)	(130)
Remaining Balance for Use:	163
Capital Project Reserve/Contingency	(85)
Operating Budget Reserve/Contingency	(16)
Parking Meter Replacement Project	(22)
Facility Renewal Program/SGR	(20)
FY 2021 Operating Budget Gap	(20)
Remaining Balance	0

#### Use of One-Time Fund Balance: March 2020

3/17/2020 – Fund Balance Proposal, \$M		
Item	FY 21	FY 22
Beginning Fund Balance	293	149
<b>10% Reserve Policy</b> (goal is resilience in next downturn: fund >50% potential extra shortfall)	(130)	(134)
Remaining Balance for Use:	163	
Capital Project Reserve/Contingency: Reserve for major capital project CMODs and budget overruns	(85)	
Operating Budget Appropriation: Appropriation for non-labor materials & supply and other one-time costs	(19)	(15)
Parking Meter Replacement Project: Replacement of the parking meters (enterprise costs)	(22)	
Transit Capital Projects: Offset of Proposition B Population Baseline shift to Operating Costs	(10)	
Facilities Capital Projects: Building Progress Program/Facilities Improvements	(8)	
Remaining Balance	19	0

#### Expenditure Requests for FY 21 and FY 22: January 2020, \$M

Proposals (Budget Asks)	FY 21	FY 22
<b>Transit Service Expansion</b> - 6-6.5% service expansion by end of FY22. Requires existing service investments, operators (130), bus maintenance (62), central subway (36), maintenance apprentice program (25), administrative/ communications (6)	24.2	32.3
<b>Transit Supervision Action Plan</b> - Increase staffing levels (50), build a service-oriented work culture (14), consolidate training functions and provide enhanced training, oversight team (4)	11.0	14.6
<b>Transit near-term improvements</b> , longer-term train control replacement - Increased supervision, increased rail maintenance (64) and subway maintenance (5), capitalized roadway worker protection (8)	10.2	13.6
Parking Enforcement Operations - Add Parking Control Officers (PCOs) (44)	3.9	7.2
<b>Human Resources Staffing</b> – 1241 Analysts (8), compensation and classification (1), leave management (1), business /budget analyst (1), talent acquisition (5), Increase SSD to 6 Analysts and Transit to 10 Analysts, 9172 Manager II (2), Senior Clerk (1)	1.8	2.4
Transit Training – additional positions (12) to increase training and support for existing staff	1.5	2
Vision Zero Education Program	1.2	1.2
Muni Transit Assistance Program MTAP - Increase MTAP program (20) with training	0.9	1.2
Muni Forward – Planner and communication positions (6)	0.6	0.8
Other Divisions Asks	13.7	15.0
TOTAL	69.0	90.3
<b>BEGINNING EXPENDITURE SHORTFALL FY 21 and FY 22</b>	66.0	77.0
TOTAL REVENUES REQUIRED	135.0	167.3

#### Budget Proposals: Change from Board Workshop, \$M

	Jan 2020		Mar 2020 Proposed	
Proposals	FY 21	FY 22	FY 21	FY 22
Muni Working Group Approx. 88 FTE including maintenance, system management and planning positions	44.0	58.7	6.7	11.4
Information Technology Support Actualizing information technology system infrastructure and long term licensing costs	14.0	15.6	6.5	4.5
<b>PCOs</b> Congestion Management and Bike Lane Violations	4.0	7.2	4.0	7.2
Chief of Staff and Office of Race, Equity and Inclusion	1.5	2.0	1.5	2.0
Muni Transit Assistance Program ( <b>MTAP</b> )	0.9	1.2	1.0	1.4
<b>Safe Routes to School</b> Program (Labor and Non-Labor Costs)	0.3	0.8	1.1	0.8
Vision Zero Education (Labor and Non-Labor Costs)	1.2	1.2	1.4	1.6
Institutional Pass Program	0.2	0.3	0.2	0.3
Human Resources Staffing	1.8	2.4	1.8	2.4
TOTAL	67.9	89.4	24.2	31.6

#### Budget Proposals: Change from Board Workshop, \$M

Proposals

#### **Muni Working Group**

Approximately 88 FTE including maintenance, system management and planning positions.

- 30 operators to support Central Subway opening
- Critical front-line employees to support transit operations and address operator shortage
- Increased management support structure for training functions that increase reliability and support trainers and supervisors
- Strategic vehicle maintenance positions
- Critical positions to support subway reliability and continue regular extended maintenance shutdowns and support Central Subway testing and start-up.



Updated: \$11.4



Original: \$58.7

#### Budget Proposals: Change from Board Workshop, \$M

Proposals

#### **Muni Working Group**

Original: \$58.7

Updated: \$11.4

Additional Muni Working Group recommendations that were **not funded**.

- Transit Service Expansion: 6 6.5% service expansion by end of FY22.
- Transit Supervision Action Plan: Increase staffing levels (50), build a service-oriented work culture (14), consolidate training functions and provide enhanced training, oversight team (4)
- Transit Near-Term Improvements: Increased supervision, increased rail maintenance (64) and subway maintenance (5), capitalized roadway worker protection (8)




# ProcessProposalsBudget5-Year CIPBudget Proposals: Change from Board Workshop, \$M

### **IT Support**

Original: \$15.6

Updated: \$6.5

Actualizing information technology system infrastructure and long-term licensing costs.

- Software Renewals Cost
  - Microsoft Enterprise Licenses
  - Infor EAMS Licenses -operating support licenses from implemented projects
  - Oracle Suite Licenses
  - Trapeze Software Licenses
- Equipment Lease
  - Computer/ Laptop lease budget increased to accommodate growth
- Network Switches, Servers, Routers replacement of failing equipment and expansion for growth.





66 Parking Control Officers to manage congestion management and for bike lane enforcement.

Budget Proposals: Change from Board Workshop, \$M

**PCOs – Congestion Mgt** 

- Aligns the deployment of the Parking Control Officers with values of the organization and city
- Support multi-modal safety and neighborhood/commercial corridor needs
- Keep the city moving by managing traffic congestion and supporting transit operations
- Respond to increased demand for services in response to special events, construction, etc.
- Parking Control Officers on average are assumed to provide a net revenue of \$127K per officer

## Updated: \$7.2

Original: \$7.2



38





Chief of Staff Office

• Direct executive support for the Director of Transportation that includes performance management and strategic planning functions for the agency.

Office of Race Equity and Inclusion

• Dedicated unit to support an agency that embodies racial equity, social equity, and inclusion by addressing inequities in its workplace and work products, prioritizing those who have the most need in every decision, and ensuring just outcomes for all people.

## Increases the Muni Transit Assistance Program by 20

Proposals

Budget Proposals: Change from Board Workshop, \$M

and includes funding for training.

Muni Transit Assistance

- Increases security for Muni lines.
- Provides additional community-based staff to ride transit lines with high incidences of graffiti and youth conflicts and assists with enforcement.
- Monitors high schools, junior high schools, bus stops, and bus lines throughout the city, focusing on youth security.
- Respond to increased demand for services



Original: \$1.4



Updated: \$1.4



### Budget Proposals: Change from Board Workshop, \$M

Proposals

### VZ – Education + SRTS

Process

Ensures ongoing support of the Vision Zero Education Program and Safe Routes to School.

Original: \$2.5

- Delivers safe behavior change through education, complementing engineering programs and efforts
- Supports the City's children and families by building a coordinated framework for efforts that provide safe and effective options for school transportation.
- Provides education and communications assets including staffing for outreach and events, onstreet, radio and on-line outlets and multi-lingual outreach in all mediums
- Supply and major support costs are one-time and not on-going



Updated: \$2.4



iTodas están en las calles de narcas viales crean zonas seguras

ra todas las personas, ya sea que eie, camine o viaie en bicicleta







Process	Proposals	Budget	5-Year CIP			
Budget Proposals: Change from Board Workshop, \$M						
Human Resources		Original	: \$2.4 Upc	lated: \$2.4		

Adds Human Resources staff to keep up with hiring needs and to reduce time to fill positions.

- Advances hiring by increasing support for exams, leave management and recruitment
- Supports talent acquisition
- Supports current staff by increasing Human Resources administration





The objective is to make **targeted investments** to strengthen and improve our the transportation system today, while developing a strategy to fund the transformative transportation system improvements that our customers need and deserve.



# Updated Consolidated Budget

The new "Consolidated Budget" is a single budgeted that reflects the SFMTA's operating and capital budget over the next two fiscal years. The consolidated budget is a balanced budget both in revenues and expenditures.

Beginning with a deficit to close.

# The FY 21 and FY 22 proposed budget for operations is **balanced in both revenue and expenditure**.

3/17/20 – Budget Baseline					
ltem	FY 21, \$M	FY 22, \$M			
Revenue – Updated Projection	1,301	1,344			
Expenditures – Nevv Base	1,301	1,344			
Operating Gap	0	0			

A Balanced Budget: Revenue Changes

# In constant dollars, fare, parking, fees and fine revenue **are steadily declining**.



# ProcessProposalsBudget5-Year CIPA Balanced Budget – Revenues in 2019 Constant Dollars (Fiscal Year 14 – 22)

# The proposed budget includes **policy changes** that resulted in **revenue changes and slight increases**.



Process

### A Balanced Budget – Revenues in Actual Dollars (Fiscal Year 14 – 22)

The proposed budget includes revenues budgeted at the following levels included in the base.



Process	Proposals	Budget	5-Year CIP
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### **Operating Revenues: March 2020**

3/17/20 – Operating Revenues, \$M		
Item	FY 21	FY 22
General Fund Transfers	398.6	402.1
Operating Grants	201.1	201.0
Parking and Traffic Fees and Fines	295.7	311.1
Parking Tax In-Lieu	68.2	68.2
Transit Fares	218.8	225.7
Other (Advertising, Interest)	98.1	119.4
Taxi Service	1.6	1.6
Use of Fund Balance	18.8	15.0
TOTAL	1,301	1,344

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### Capital Revenue and Expenditures: March 2020

3/17/20 – Operating Expenditures, \$M		
Item	FY 21	FY 22
Salary	615.6	640.4
Fringe Benefits	287.4	296.3
Overhead	(52.2)	(52.2)
Non Personnel Service	252.0	256.9
Material & Supplies	73.3	73.6
Capital Spending	7.1	7.1
Debt Service	24.0	24.0
Work Order	93.8	98.1
TOTAL	1,301	1,344

### These expenditures have been added to the base in FY 21 and FY 22, \$M

Proposals (Budget Asks)	FY 21	FY 22
Muni Working Group Approx. 88 FTE including maintenance, system management and planning positions	6.7	11.4
Information Technology Support Actualizing information technology system infrastructure and long term licensing costs	6.5	4.5
PCOs Downtown Congestion Management	2.0	2.6
PCOs Bike Lane Violations and Congestion	2.0	4.6
Chief of Staff and Office of Race, Equity and Inclusion	1.5	2.0
Muni Transit Assistance Program ( <b>MTAP</b> )	1.0	1.4
Safe Routes to School Program (Labor and Non-Labor Costs)	1.1	0.8
Vision Zero Education (Labor and Non-Labor Costs)	1.4	1.6
Institutional Pass Program	0.2	0.3
Human Resources Staffing	1.8	2.4
TOTAL	24.2	31.6

### How did we balance the budget?

3/17/20 – Proposed Budget		
ltem	FY 21, \$M	FY 22, \$M
Revenue (Update 3/17/2020)	1,301	1,344
Expenditures (Update 3/17/2020)	1,301	1,344
Base Operating Gap	0	0
Now included in the Revenue Base		
Portion of Population Baseline Ongoing - previously directed to capital	30	30
Portion of TNC/Congestion Tax Ongoing Revenue	16	11
Operating Grants Updated Projection	9	8
Parking and Traffic Fees and Fines	(7)	(8)
Congestion Management Evening/Sunday Meters, Parking Garages	9	17
Fares Updated Fare Proposal	5	11
Developer Fees Baseline Developer Fees	10	10
Developer Fees One-Time	0	25
Fund Balance One-Time	19	15
Remaining Base Gap	0	0

#### Proposals

### What does proposed operating budget accomplish? – Sum Up.

- Address operator shortages by staffing up in Human Resources
- Provides customer service and safety training for all customer facing staff
- Expands the Muni Transit Assistance Program to include expanded community ambassadors for riders
- Creates a Race, Equity and Diversity Office (OREI) at SFMTA
- Creates a Chief of Staff Office for internal coordination
- Improves parking and congestion management improving access to parking
- Increases subway and facility security across the system
- Invests in Vision Zero Education and Safe Routes to School
- Invests in critical technology and network infrastructure
- Supports equity by proposing: Maintains the Cash Fare at \$3.00, All Youth rise the system for free and the Lifeline Pass increases by SSI COLA.



Beginning with a deficit to close.

The SFMTA has an **ongoing structural deficit**, and at the beginning of the budget process began with a deficit in the coming 2-years that must be closed.





Ongoing Structural Deficit

The SFMTA 2-year budget is balanced with parking fees, developer fees, population baseline and fund balance but an **ongoing structural deficit** remains.





# **Updated 5-Year CIP**

The 5-Year Capital Improvement Program (CIP) is the SFIVITA's 5-Year fiscally constrained program of capital projects and one-time multi-year operating initiatives (such as planning, educational and maintenance campaigns). The program major policy initiatives including: Transit First, Vision Zero and State of Good Repair (SGR).

Process

SFMTA 5-Year Capital Improvement Program

The SFMTA 5-Year Capital Improvement Program is a **fiscally constrained 5-year program of capital improvement and operational projects.** 

- An *implementation plan* for regional, citywide, and agency-wide strategies and policy goals
- *Maintains credibility* with external funding agencies (eg. MTC, FTA)



### SFMITA 5-Year Capital Improvement Program – CIP Programs/Descriptions



### Fleet

Purchase and rehabilitate transit vehicles including motor coaches, trolley coaches, light rail vehicles and paratransit vans



### Signals

Plan, design, engineer and construct traffic signals and associated infrastructure to improve mobility and safety on San Francisco streets and decrease transit travel time

**Parking** Plan, design, rehabilitate and construct public parking facilities or street infrastructure related to public parking



### Taxi

Implement systems to optimize and support the taxi system in San Francisco to provide a better rider experience and promote low-emissions taxi vehicle use

### Comm & IT

Plan, design and implement technology infrastructure upgrades to improve the efficiency and efficacy of the SFMTA and provide a better experience for customers and Employees.



## Transit Optimization

Plan, design, engineer and construct infrastructure improvements to improve travel time and increase the capacity and reliability of the transit system



### **Fixed Guideway**

Plan, design, engineer and construct improvements to critical infrastructure including rail track, overhead wires, and train control technology



### Security

Plan, design and construct or implement systems to improve the security of the transit system



### **Facilities**

Acquire, develop and/or rehabilitate transit station areas and maintenance facilities used for transit, traffic, and parking operations.



### Streets

Plan, design, engineer and construct improvements to street safety that promote walking, bicycling, and taking transit

SFMTA 5-Year Capital Improvement Program – Revenue Assumptions and Options

### **CIP** Revenue Assumptions



## **Competitive Grants** Conservatively included at 80% of the three-year

average of awarded amounts to SFMTA.



## **Regional Measure 3**

\$140M in Regional Measure 3 (RM3) is included starting in FY2020-21. RM3 Core Capacity is included at \$18 million starting in FY2020-21.



### **Proposition D**

The Transportation Network Tax (Proposition D) is assumed at \$62 million from FY21-25 based on available data.



### \$60M TIRCP

The Transit and Intercity Rail Capacity Program (TIRCP) cap and trade grant is assumed at \$60M in FY2024-25.



## FTA Transit Capital Priorities

(TCP) is based on the Core Capacity Challenge Grant Program (CCGP) estimate.

## **Future CIP Potential Revenues**



### 2<sup>nd</sup> \$500M GO Bond

Scheduled to go on the ballot in November 2022. Not included in current revenue assumptions.



**Proposition K** Potential re-authorization of the Proposition K sales tax is not included in current revenue assumptions.



## **Revenue Bonds**

Significant capacity available but has impact on operating budget: debts service payments = ~\$7M annually per \$100M issued at current interest rates.



## **Regional Measure**

One cent sales tax potentially scheduled to go on the ballot in November 2020. Expected to generate \$100.6 billion over 40 years. Not included in revenue assumptions.

SFMITA 5-Year Capital Improvement Program – Proposed FY 2021-25 CIP



### **157 Projects \$2.4 Billion Investment** (down from \$3.4 Billion in FY 2017-21 CIP)

Several large projects:

- Central Subway
- LRV Replacement and Expansion Acceleration

5-Year CIP

- Train Control System Upgrade
- Better Market Street
- Muni Forward
- Potrero Modernization
- Established reserves in every Capital Program for economic and construction uncertainty.
  - Established an on-going condition assessment program in each Capital Program.

### SFMTA 5-Year Capital Improvement Program – Proposed FY 2021-25 CIP

	2- Year Capital Budget					5-Year CIP
Program	FY21	FY22	FY23	FY24	FY25	Total (Current)
Fleet	\$121,771,459	\$175,866,493	\$164,829,889	\$163,813,964	\$298,812,542	\$925,094,348
Transit Optimization & Expansion	\$147,187,509	\$78,623,186	\$91,888,307	\$81,819,867	\$86,644,786	\$486,163,656
Transit Fixed Guideway	\$63,300,362	\$60,747,932	\$72,094,154	\$88,346,306	\$108,370,711	\$392,859,465
Streets	\$57,751,269	\$101,773,901	\$49,635,312	\$42,043,016	\$52,264,244	\$303,467,742
Facility	\$47,213,263	\$46,840,914	\$64,534,320	\$35,433,408	\$5,232,380	\$199,254,285
Signals	\$21,682,158	\$4,565,000	\$15,876,560	\$4,215,986	\$27,711,923	\$74,051,627
Communication & IT	\$6,991,963	\$3,283,037	\$1,265,000	\$9,350,000	\$4,400,000	\$25,290,000
Parking		\$11,420,000	\$11,080,000			\$22,500,000
Security	\$2,048,291	\$2,048,291	\$2,048,291	\$2,048,291	\$2,048,291	\$10,241,455
Тахі	\$355,000	\$355,000	\$355,000	\$355,000	\$355,000	\$1,775,000
Fleet	\$121,771,459	\$175,866,493	\$164,829,889	\$163,813,964	\$298,812,542	\$925,094,348
Total SGR	\$229,309,328	\$266,348,625	\$274,631,911	\$247,541,589	\$346,876,019	\$1,364,707,471
Total	\$468,301,274	\$485,523,754	\$473,606,834	\$427,425,838	\$585,839,877	\$2,440,697,577

Process

### SFMITA 5-Year Capital Improvement Program – Weather Map

The distribution of the 5-year CIP compared to the 20year capital plan needs outlines the capital investments in the short term against the long-term needs.

Program	5-Year CIP Total	CIP Distribution	20-Year Distribution	Difference Pct. Points
Facility	\$199,254,285	8.16%	14.90%	-6.74
Fleet	\$925,094,348	37.90%	17.60%	20.30
Security	\$10,241,455	0.42%	1.80%	-1.38
Signals	\$74,051,627	3.03%	4.80%	-1.77
Streets	\$303,467,742	12.43%	16.00%	-3.57
Тахі	\$1,775,000	0.07%	0.20%	-0.13
Transit Fixed Guideway	\$392,859,465	16.10%	5.70%	10.40
Transit Optimization	\$486,163,656	19.92%	36.00%	-16.08
Communications & IT	\$25,290,000	1.04%	0.70%	0.34
Parking	\$22,500,000	0.92%	2.20%	-1.28
Total	\$2,440,697,577	100.00%	100.00%	0.00

### SFMTA 5-Year Capital Improvement Program – What are we delivering?

### **Muni Forward**

- Launch Quick Build Program
- 22 Fillmore: 16th St.
- 14 Mission TPP
- J Church Transit Priority Project (TPP)
- K Ingleside TPP
- L Taraval
- M Oceanview TPP
- N Judah TPP
- Embarcadero Pocket Track

### **Vehicle Fleet**

- LRV Replacement and Expansion
- Electric Bus Procurement
- New Flyer Mid-Life Overhauls

### Vision Zero & Streetscape

- Quick Build Program
- Accessible Pedestrian Signals
- Folsom Howard Phase 1
- 6th Street
- Taylor Street
- Hyde Street
- Mission Street Excelsior
- Better Market Street
- Folsom Howard Bids 2&3

### Major System Investments

- Subway Mechanical Systems SGR Program
- Potrero Yard Modernization Project
- Presidio Facility Reconstruction
- Fire Life Safety SGR Program
- Automatic Train Control System (ATCS)



# In closing.....

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### Setting a foundation

Making these **strategic investments** would be a missed opportunity given recommendations of the Muni Reliability Working Group, the public support for Vision Zero and the Mayor's directive to create an equitable transportation system and workplace.

These **strategic investments support our values** of a Safe Transportation System, Equity, Decarbonization; and Work Culture that delivers excellent customer service.

### The budget still leaves significant unfunded needs.

Operating/Service Structural Deficit \$53 m by FY 25

State of Good Repair Needs SGR – Clear Backlog \$756 m per year

> SGR Needs 2018 Backlog \$3.3 billion

Capital Needs 20-Year Capital Plan \$30.7 b

# Where we all want to get to, dependent on new revenues:

- More reliable Muni Service (fully implementing the Muni Working Group Recommendations)
- Fully implement the **Muni Equity Strategy** including 6 percent Muni service increase
- Accommodating future growth
- On-Going and Permeant Vision Zero Education Campaign
- **Modernized Facilities**, fully implementation of the Building Progress Program.
- **Technology** to optimize service delivery
- Achieve 80/20 2030 mode share goals

### What is left to do.....

### Transportation Task Forces have been completed to identify funding opportunities.

Transportation Task Force 2030

SAFE, RELIABLE AND AFFORDABLE TRANSPORTATION MAYOR'S TRANSPORTATION TASK FORCE

CITY AND COUNTY OF SAN FRANCISCO

#### 2014 Proposition A

General Obligation Bond Passed – 71.9% yes \$500 million/one-time

#### 2014 Proposition B

General Fund Population Baseline Passed – 61.4% yes \$23 million/annually (est. at time)

### Vehicle License Fee

Increase by 2% - Not Pursued Estimate: \$73 million/annually

## 2045 SF TRANSPORTATION 200

### 2016 Proposition J/K

3/4 cent Sales Tax Prop J Dedication: Passed – 67.2% yes Prop K Tax: Failed - 65.3% no \$101.6 million/annually

**General Obligation Bond** \$500 million/one time (June 2022)

**Congestion Pricing** \$80 million/annually (Estimated)

### Other opportunities:

#### **Proposition K Sales Tax Reauthorization**

**Transportation** 

Task Force 2045

**SF TRANSPORTATION TASK FORCE 2045** 

2019 Proposition D

**Ride Hailing Tax** 

Passed – 67.7% yes

\$15 million Transit/annually

\$15 million Vision Zero/annually

+ <sup>1</sup>/<sub>4</sub> Cent Sales Tax

\$51 million/annually (Estimated)

**Community Benefit District** 

Varies Depending on District

\$100 million/annually (Post 2034) Voter approval of a new 30-year expenditure plan for the existing Proposition K ½ Transportation Sales Tax

### **Federal and State Grants**

FTA Capital Investment Grant Program: \$200 million/one-time State Transit and Intercity Rail Capital Program: \$120 million/one-time

### **Next Steps**

- **3/17:** Receive SFMTA Board and public feedback on proposed budget
- **4/7**: Return to SFMTA Board with Budget action item (CIP Budget Only)
- **4/21**: Opportunity for SFMTA Board to act on budget
- **by 5/1**: Balanced budget submitted to Board of Supervisors
- **On-going**: Monitor revenue forecasts and manage expenditures to ensure that budget remains balanced as economic circumstances change. Develop options for sustainable funding to address ongoing structural deficit.

Quarterly or upon SFMTA Board request, report on status of actual revenues and expenditures compared to budget.

# Thank You.



SFMTA